# TOWN OF HALIFAX, MASSACHUSETTS

# REPORT ON EXAMINATION OF BASIC FINANCIAL STATEMENTS

YEAR ENDED JUNE 30, 2021

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# JUNE 30, 2021

# **TABLE OF CONTENTS**

ndependent Auditor's Report	1
Management's Discussion and Analysis	4
Basic Financial Statements	12
Statement of net position	13
Statement of activities	14
Governmental funds – balance sheet	16
Reconciliation of the governmental funds balance sheet total fund balances to the statement of net position	17
Governmental funds – statement of revenues, expenditures and changes in fund balances	18
Reconciliation of the statement of revenues, expenditures, and changes in fund balances of governmental	
funds to the statement of activities	19
Proprietary funds – statement of net position	20
Proprietary funds – statement of revenues, expenses, and changes in net position	21
Proprietary funds – statement of cash flows	22
Fiduciary funds – statement of fiduciary net position	23
Fiduciary funds – statement of changes in fiduciary net position	24
Notes to basic financial statements	25
Required Supplementary Information	59
Schedule of revenues, expenditures and changes in fund balance – general fund – budget and actual	60
Pension Plan Schedules	61
Schedule of the Town's proportionate share of the net pension liability	62
Schedule of the Town's contributions	63
Schedule of special funding amounts	64
Other Postemployment Benefits Plan Schedules	65
Schedule of changes in the Town's net OPEB liability and related ratios	66
Schedule of the Town's contributions	67
Schedule of investment returns	68
Notes to Required Supplementary Information	69



100 Quannapowitt Parkway, Suite 101 Wakefield, Massachusetts 01880 T. 781.914.1700 | F. 781.914.1701 info@pas.cpa | www.pas.cpa

# **Independent Auditor's Report**

To the Honorable Board of Selectmen Town of Halifax, Massachusetts

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Halifax, Massachusetts, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Town of Halifax, Massachusetts' basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Halifax, Massachusetts, as of June 30, 2021, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 31, 2022, on our consideration of the Town of Halifax, Massachusetts' internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of our audit.

May 31, 2022

Powers & Sullivan, LLC

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Manageme	ent's Discu	ission an	d Analysi	is

# Management's Discussion and Analysis

As management of the Town of Halifax, we offer readers of these financial statements this narrative overview and analysis of the financial activities for the year ended June 30, 2021. We encourage readers to consider the information presented in this report. All amounts, unless otherwise indicated, are expressed in whole dollars.

#### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Town of Halifax's basic financial statements. These basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. The government-wide financial statements provide both long-term and short-term information about the Town as a whole. The fund financial statements focus on the individual components of the Town government, reporting the Town's operations in more detail than the government-wide statements. Both presentations (government-wide and fund based) allow the user to address relevant questions, broaden the basis of comparison and enhance the Town's accountability. An additional part of the basic financial statements are the notes to the financial statements. The report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of finances, in a manner similar to private-sector business.

The *statement of net position* presents information on all assets and deferred outflows of resources and all liabilities and deferred inflows of resources, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities include general government, public safety, education, public works, health and human services, culture and recreation, and interest.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Fund accounting is used to ensure and demonstrate compliance with finance-related legal requirements. All of the funds can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds.** Governmental funds are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund statements focus on *near-term inflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The Town adopts an annual appropriated budget for its general fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget.

The Town's general fund, solid waste fund, and Town capital projects are considered major funds for presentation purposes. The major funds are presented in separate columns in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances. The remaining governmental funds are aggregated and shown as nonmajor governmental funds.

**Proprietary funds.** The Town maintains one type of proprietary fund.

*Enterprise funds* are used to report the same functions presented as business-type activities in the government-wide financial statements. The Town uses enterprise funds to account for its water operations.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the Town's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. The Town accounts for the other postemployment benefit trust and the private purpose trust funds in the fiduciary funds.

**Notes to the basic financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Financial Highlights.** As noted earlier, net position may serve over time as a useful indicator of a government's financial position. The Town of Halifax's assets and deferred outflows of resources exceed liabilities and deferred inflows of resources by \$17.2 million at the close of the most recent year.

- At the close of the current year, the Town's general fund reported a fund balance of \$6.1 million, an increase of \$877,000 in comparison with the prior year. The general fund is inclusive of the general stabilization fund, which totaled \$853,000. Total fund balance represents 23.9% of general fund expenditures.
- The Town made an additional contribution to the OPEB trust fund in 2021 of \$37,000 in excess of the pay-as-you-go contribution. The OPEB trust fund totaled \$503,000 at year-end.
- The Town's Net Pension Liability has decreased by \$392,000, net of deferred inflows and outflows. The Town has recognized a total net pension liability of \$9.3 million along with deferred outflows related to pensions of \$954,000 and deferred inflows related to pensions of \$1.0 million. (see Note 10).
- The Town's Net OPEB Liability has increased by \$609,000, net of deferred inflows and outflows. The Town has recognized a net OPEB liability of \$16.5 million along with deferred outflows related to OPEB of \$3.0 million and deferred inflows related to OPEB of \$2.6 million (see Note 11).
- Outstanding long-term debt, as of June 30, 2021, totaled \$5.6 million which relates to various school and general governmental projects (see Note 7).

#### **Governmental Activities**

Key components of the Town's activities are presented on the following pages.

Governmental net position of \$21.6 million reflects investment in capital assets (e.g., land, buildings, machinery, and equipment), less any related debt used to acquire those assets that is still outstanding. The Town uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the investment in its capital assets is reported net of its related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the net position, \$454,000, represents resources that are subject to external restrictions on how they may be used. At June 30, 2021, the remaining balance of *unrestricted net position* has a deficit of \$14.4 million. The primary reason for this deficit balance is the recognition of net OPEB and net pension liabilities.

	2021	2020 (As Revised)
Assets:	2021	(A3 Neviseu)
Current assets\$	15,194,175	\$ 13,930,780
Capital assets, non depreciable	3,683,770	3,683,770
Capital assets, net of accumulated depreciation	21,782,224	22,658,064
Total assets	40,660,169	40,272,614
Deferred outflows of resources	3,793,444	2,972,115
Liabilities:		
Current liabilities	1,818,762	1,034,794
Noncurrent liabilities	25,974,986	24,847,461
Current debt	461,067	548,460
Noncurrent debt	5,113,036	5,410,360
Total liabilities	33,367,851	31,841,075
Deferred inflows of resources	3,479,883	3,768,481
Net position:		
Net investment in capital assets	21,589,646	21,458,184
Restricted	453,594	752,088
Unrestricted	(14,437,361)	(14,575,099)
Total net position\$	7,605,879	\$ 7,635,173

Beginning net position for governmental activities has been revised to reflect the movement of agency funds to special revenue funds. Accordingly, previously reported net position of \$7,597,100 has been revised to \$7,635,173 (see Note 16 for additional information).

	2021		2020
Program Revenues:		-	
Charges for services\$	1,480,472	\$	1,201,943
Operating grants and contributions	7,427,668		6,228,617
Capital grants and contributions	153,536		435,460
General Revenues:			
Real estate and personal property taxes,			
net of tax refunds payable	17,754,601		16,916,154
Motor vehicle and other excise taxes	1,262,287		1,190,889
Penalties and interest on taxes	209,530		230,910
Grants and contributions not restricted to			
specific programs	1,142,354		1,188,074
Unrestricted investment income	41,531		93,974
Total revenues	29,471,979		27,486,021
_			
Expenses:			
General government	3,175,692		2,275,805
Public safety	4,712,055		4,650,717
Education	17,623,247		16,586,871
Public works	2,843,744		3,305,662
Health and human services	500,247		732,450
Culture and recreation	486,112		546,711
Interest	160,176		254,026
Total expenses	29,501,273		28,352,242
Change in net position	(29,294)		(866,221)
Net position, beginning of year (as revised)	7,635,173	-	8,501,394
Net position, end of year\$	7,605,879	\$	7,635,173

Governmental activities decreased the Town's net position by \$30,000 during the current year due to several factors. Net position decreased due to the fact that depreciation exceeded principal payments on long-term debt by \$1.6 million. This decrease was offset by a general fund surplus of \$877,000, a \$40,000 decrease in the net pension liability and net OPEB liabilities, the timing between the receipt and disbursement of bond proceeds, and the receipt of \$154,000 of capital grants.

#### **Business-type Activities**

	2021	2020
Assets:		
Current assets\$	2,499,613	\$ 2,221,290
Capital assets, non depreciable	626,301	626,301
Capital assets, net of accumulated depreciation	7,476,596	7,703,942
Total assets	10,602,510	10,551,533
Deferred outflows of resources	137,024	117,475
Liabilities:		
Current liabilities	548	782
Noncurrent liabilities	1,006,947	866,529
Total liabilities	1,007,495	867,311
Deferred inflows of resources	131,529	78,021
•		
Net position:		
Net investment in capital assets	8,102,897	8,330,243
Unrestricted	1,497,613	1,393,433
Total net position\$	9,600,510	\$ 9,723,676

Water business-type activities assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$9.6 million at the close of 2021. The investment in capital assets, net of related debt, was \$8.1 million while unrestricted net position was a balance of \$1.5 million.

	2021	2020
Program Revenues:		
Charges for services\$	1,081,633	\$ 1,024,633
General Revenues:		
Unrestricted investment income	610	1,471
Total revenues	1,082,243	1,026,104
Expenses:		
Water	1,205,409	996,647
-		
Change in net position	(123,166)	29,457
Net position, beginning of year	9,723,676	9,694,219
		_
Net position, end of year\$	9,600,510	\$ 9,723,676

The business-type activities decreased by \$123,000 during the year primarily due to the increase in the net other post-employment benefits expense.

# Financial Analysis of the Government's Funds

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds**. The focus of the Town of Halifax's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town of Halifax's financing requirements. In particular, unassigned fund balance may serve as a useful measure of a government's net resources available for spending at the end of the year.

As of the end of the current year, governmental funds reported combined ending fund balances of \$9.7 million, an increase of \$798,000 from the prior year.

The general fund is the chief operating fund. At the end of the current year, unassigned fund balance of the general fund was \$5.2 million, while total fund balance was \$6.1 million. The fund had an increase of \$877,000. This increase is the result of positive budgetary results, less a decrease in the accrual for 60 day receipts. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 20.5% of total general fund expenditures, while total fund balance represents 23.9% of that same amount.

The solid waste fund is used to account for activity related to the Town's residential curbside pickup and recycling programs. The fund had a balance of \$304,000 at year-end, an increase of \$3,600 over the prior year.

The road repair fund is used to account for activity related to roadway projects reimbursed by the Commonwealth in accordance with Massachusetts General Law Chapter 90, Section 34. The fund had a zero balance at yearend. Funds were not spent or reimbursed in the current year.

The Town capital projects fund is used to account for the Town's capital related activity. The fund had a fund balance of \$1.8 million at year-end, an increase of \$234,000 from the prior year. The increase was mainly due to the timing of expenditures related to the projects in comparison with the bond proceeds and premiums on long-term financing of the projects.

# General Fund Budgetary Highlights

The Town of Halifax adopts an annual appropriated budget for its general fund. A budgetary comparison schedule has been provided for the general fund to demonstrate compliance with this budget. Actual revenues were greater than budgeted amounts by \$988,000. Actual expenditures, including carryovers, were less than the budgeted amount by \$1.7 million. The Town has carried over \$861,000 in appropriations to 2022.

# Capital Asset and Debt Administration

In conjunction with the operating budget, the Town annually prepares capital budgets for each upcoming year.

The Town's governmental major capital activity related to \$544,000 for the purchase of a new fire truck, and \$485,000 for the purchase of various vehicles and equipment. The funding for these capital expenditures came from general fund appropriations, bond proceeds, and capital grants from the Commonwealth. The governmental activities total capital assets, net of accumulated depreciation, was \$25.5 million at the end of 2021.

The business-type activities total capital assets, net of accumulated depreciation, was \$8.1 million at the end of 2021. There were no business-type additions in FY21.

Outstanding long-term debt, as of June 30, 2021, totaled \$5.6 million which relates to various school and general governmental projects.

# Requests for Information

This financial report is designed to provide a general overview of the Town of Halifax's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Office of the Town Accountant, Town Hall, 499 Plymouth Street, Halifax, Massachusetts 02338-1338.

# **Basic Financial Statements**

#### STATEMENT OF NET POSITION

#### JUNE 30, 2021

	Primary Government			
	Governmental Activities	Business-type Activities	Total	
ASSETS				
CURRENT:				
Cash and cash equivalents\$	9,892,408	\$ 2,243,016 \$	12,135,424	
Investments	1,275,129	-	1,275,129	
Receivables, net of allowance for uncollectibles:				
Real estate and personal property taxes	467,132	-	467,132	
Tax liens	1,392,962	55	1,393,017	
Motor vehicle and other excise taxes	120,400	-	120,400	
User charges	87,263	256,542	343,805	
Departmental and other	540,005	-	540,005	
Intergovernmental - other	1,418,876		1,418,876	
Total current assets	15,194,175	2,499,613	17,693,788	
NONCURRENT:				
Capital assets, nondepreciable	3,683,770	626,301	4,310,071	
Capital assets, net of accumulated depreciation	21,782,224	7,476,596	29,258,820	
Total noncurrent assets	25,465,994	8,102,897	33,568,891	
	23,403,994	6,102,097		
TOTAL ASSETS	40,660,169	10,602,510	51,262,679	
DEFERRED OUTFLOWS OF RESOURCES				
Deferred outflows related to pensions	896,807	57,243	954,050	
Deferred outflows related to other postemployment benefits	2,896,637	79,781	2,976,418	
TOTAL DEFERRED OUTFLOWS OF RESOURCES	3,793,444	137,024	3,930,468	
	3,733,444	137,024	3,330,400	
LIABILITIES				
CURRENT:	F04 000		E04.000	
Warrants payableAccrued payroll	561,920 231,321		561,920 231,321	
Tax refunds payable	131,000		131,000	
Accrued interest	38,504		38,504	
Other liabilities.	351,317	_	351,317	
Unearned revenue	390,450	_	390,450	
Landfill closure	20,000	_	20,000	
Compensated absences	94,250	548	94,798	
Bonds payable	461,067		461,067	
Total current liabilities	2,279,829	548	2,280,377	
NONCURRENT:				
Landfill closure	280,000	-	280,000	
Compensated absences.	848,254	4.931	853.185	
Net pension liability	8,754,406	558,792	9,313,198	
Net other postemployment benefits liability	16,092,326	443,224	16,535,550	
Bonds payable	5,113,036	<u> </u>	5,113,036	
Total noncurrent liabilities	31,088,022	1,006,947	32,094,969	
TOTAL LIABILITIES	33,367,851	1,007,495	34,375,346	
DEFERRED INFLOWS OF RESOURCES				
Deferred inflows related to pensions	983,366	62,768	1,046,134	
Deferred inflows related to other postemployment benefits	2,496,517	68,761	2,565,278	
TOTAL DEFERRED INFLOWS OF RESOURCES	3,479,883	131,529	3,611,412	
NET POSITION				
Net investment in capital assets	21,589,646	8,102,897	29,692,543	
Restricted for:				
Gifts and grants	453,594	-	453,594	
Unrestricted	(14,437,361)	1,497,613	(12,939,748)	
TOTAL NET POSITION\$	7,605,879	\$ 9,600,510 \$	17,206,389	

# STATEMENT OF ACTIVITIES

# YEAR ENDED JUNE 30, 2021

		Program Revenues							
Functions/Programs Primary Government:	Expenses		Charges for Services	-	Operating Grants and Contributions	•	Capital Grants and Contributions		Net (Expense) Revenue
Governmental Activities:									
General government\$	3,175,692	\$	210,804	\$	1,032,965	\$	-	\$	(1,931,923)
Public safety	4,712,055		675,546		82,646		17,166		(3,936,697)
Education	17,623,247		509		5,714,364		133,000		(11,775,374)
Public works	2,843,744		482,675		398,322		3,370		(1,959,377)
Health and human services	500,247		84,192		179,611		-		(236,444)
Culture and recreation	486,112		26,746		19,760		-		(439,606)
Interest	160,176			-					(160,176)
Total Governmental Activities	29,501,273		1,480,472	-	7,427,668	-	153,536		(20,439,597)
Business-Type Activities:									
Water	1,205,409		1,081,633	-					(123,776)
Total Primary Government\$	30,706,682	\$	2,562,105	\$	7,427,668	\$	153,536	\$	(20,563,373)

See notes to basic financial statements.

(Continued)

# **STATEMENT OF ACTIVITIES**

# YEAR ENDED JUNE 30, 2021

	Primary Government							
	Governmental Activities	Total						
Changes in net position:								
Net (expense) revenue from previous page\$	(20,439,597)	\$ (123,776)	(20,563,373)					
General revenues:								
Real estate and personal property taxes,								
net of tax refunds payable	17,754,601	-	17,754,601					
Motor vehicle and other excise taxes	1,262,287	-	1,262,287					
Penalties and interest on taxes	209,530	-	209,530					
Grants and contributions not restricted to								
specific programs	1,142,354	-	1,142,354					
Unrestricted investment income	41,531	610	42,141					
Total general revenues	20,410,303	610	20,410,913					
Change in net position	(29,294)	(123,166)	(152,460)					
Net position:								
Beginning of year (as revised)	7,635,173	9,723,676	17,358,849					
End of year\$	7,605,879	\$\$ 9,600,510 \$	17,206,389					

See notes to basic financial statements.

(Concluded)

#### GOVERNMENTAL FUNDS

#### BALANCE SHEET

JUNE 30, 2021

	General	_	Solid Waste Fund		Road Repair Fund	Town Capital Projects	Nonmajor Governmental Funds	_	Total Governmental Funds
ASSETS									
Cash and cash equivalents\$	6,090,682	\$	303,952	\$	-	\$ 1,697,755	\$ 1,800,019	\$	9,892,408
Investments	868,351		-		-	-	406,778		1,275,129
Receivables, net of uncollectibles:									
Real estate and personal property taxes	467,132		-		-	-	-		467,132
Tax liens	1,392,962		-		-	-	-		1,392,962
Motor vehicle and other excise taxes	120,400		-		-	-	-		120,400
User charges	-		-		-	-	87,263		87,263
Departmental and other	457,707		82,298		-	-	-		540,005
Intergovernmental - other	73,039	-			1,025,605	 133,000	187,232	-	1,418,876
TOTAL ASSETS\$	9,470,273	\$	386,250	\$	1,025,605	\$ 1,830,755	\$ 2,481,292	\$	15,194,175
LIABILITIES									
Warrants payable\$	561,920	\$	-	\$	-	\$ -	\$ -	\$	561,920
Accrued payroll	231,321		-		-	-	-		231,321
Tax refunds payable	131,000		-		-	-	-		131,000
Other liabilities	5,939		-		-	-	345,378		351,317
Unearned revenue	-	-			-	 -	390,450	-	390,450
TOTAL LIABILITIES	930,180	-				 	735,828	=	1,666,008
DEFERRED INFLOWS OF RESOURCES									
Unavailable revenue	2,434,095	_	82,298	,	1,025,605	 -	274,495	-	3,816,493
FUND BALANCES									
Restricted	1,591		303,952		-	1,830,755	1,470,969		3,607,267
Assigned	861,467		-		-	-	-		861,467
Unassigned	5,242,940	-				 -		-	5,242,940
TOTAL FUND BALANCES	6,105,998	-	303,952			 1,830,755	1,470,969	-	9,711,674
TOTAL LIABILITIES, DEFERRED INFLOWS OF									
RESOURCES, AND FUND BALANCES\$	9,470,273	\$	386,250	\$	1,025,605	\$ 1,830,755	\$ 2,481,292	\$	15,194,175

# RECONCILIATION OF THE GOVERNMENTAL FUNDS BALANCE SHEET TOTAL FUND BALANCES TO THE STATEMENT OF NET POSITION

#### JUNE 30, 2021

Total governmental fund balances	;	\$ 9,711,674
Capital assets (net) used in governmental activities are not financial resources		
and, therefore, are not reported in the funds		25,465,994
Accounts receivable are not available to pay for current-period		
expenditures and, therefore, are unavailable in the funds		3,816,493
The statement of net position includes certain deferred inflows of resources		
and deferred outflows of resources that will be amortized over future periods.		
In governmental funds, these amounts are not reported		313,561
In the statement of activities, interest is accrued on outstanding long-term debt,		
whereas in governmental funds interest is not reported until due		(38,504)
Long-term liabilities are not due and payable in the current period and, therefore,		
are not reported in the governmental funds:		
Bonds payable	(5,574,103)	
Net pension liability	(8,754,406)	
Net other postemployment benefits liability	(16,092,326)	
Landfill closure	(300,000)	
Compensated absences	(942,504)	
Net effect of reporting long-term liabilities		(31,663,339)
Net position of governmental activities	;	7,605,879

# GOVERNMENTAL FUNDS

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES

# YEAR ENDED JUNE 30, 2021

REVENUES:	General	Solid Waste Fund	Town Capital Projects	Nonmajor Governmental Funds	Total Governmental Funds
Real estate and personal property taxes.					
net of tax refunds\$	17,830,289	\$ - \$	- \$	_	\$ 17,830,289
Motor vehicle and other excise taxes.	1,288,465	Ψ - Ψ	- ψ	_	1,288,465
Charges for services	635,742	247,622	_	72,816	956,180
Penalties and interest on taxes.	209,530		_	72,010	209,530
Licenses and permits	119,426	_	_	41,738	161,164
Intergovernmental - School Building Authority		_	133,000		133,000
Intergovernmental - Teachers Retirement	1,705,105	_	-	_	1,705,105
Intergovernmental - other	4,423,622	_	_	2,136,549	6,560,171
Departmental and other	232,115	136,301	-	253,468	621,884
Contributions and donations		-	_	39,309	39,309
Investment income.	18,512	103	_	22,916	41,531
	.0,0.12				
TOTAL REVENUES	26,462,806	384,026	133,000	2,566,796	29,546,628
EXPENDITURES:					
Current:					
General government	1,595,978	-	6,820	1,144,377	2,747,175
Public safety	3,677,546	-	-	301,541	3,979,087
Education	13,235,756	-	-	1,235,484	14,471,240
Public works	1,198,419	379,457	55,945	96,817	1,730,638
Health and human services	494,275	· <u>-</u>	-	31,993	526,268
Culture and recreation	339,524	-	-	53,396	392,920
Pension benefits	1,222,154	-	-	· -	1,222,154
Pension benefits - Teachers Retirement	1,705,105	-	-	-	1,705,105
Employee benefits	1,475,503	-	-	-	1,475,503
State and county charges	197,868	-	-	-	197,868
Debt service:					
Principal	290,000	-	-	20,200	310,200
Interest	153,881				153,881
TOTAL EXPENDITURES	25,586,009	379,457	62,765	2,883,808	28,912,039
EXCESS (DEFICIENCY) OF REVENUES					
OVER (UNDER) EXPENDITURES	876,797	4,569	70,235	(317,012)	634,589
OTHER FINANCING COURCES (LICES).					
OTHER FINANCING SOURCES (USES):  Premium from issuance of bonds			100 740		163,743
	- 04 004	7.500	163,743	-	,
Transfers in	31,221	7,500	-	31,344	70,065
Transfers out	(31,344)	(8,500)		(30,221)	(70,065)
TOTAL OTHER FINANCING SOURCES (USES)	(123)	(1,000)	163,743	1,123	163,743
NET CHANGE IN FUND BALANCES	876,674	3,569	233,978	(315,889)	798,332
FUND BALANCES AT BEGINNING OF YEAR (AS REVISED)	5,229,324	300,383	1,596,777	1,786,858	8,913,342
FUND BALANCES AT END OF YEAR\$	6,105,998	\$ 303,952 \$	1,830,755 \$	1,470,969	\$ 9,711,674

# RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

# YEAR ENDED JUNE 30, 2021

Net change in fund balances - total governmental funds		\$	798,332
Governmental funds report capital outlays as expenditures. However, in the			
Statement of Activities the cost of those assets is allocated over their			
estimated useful lives and reported as depreciation expense.			
Capital outlay	1,028,759		
Depreciation expense	(1,904,599)		
Net effect of reporting capital assets			(875,840)
Revenues in the Statement of Activities that do not provide current financial			
resources are unavailable in the Statement of Revenues, Expenditures and			
Changes in Fund Balances. Therefore, the recognition of revenue for various			
types of accounts receivable differ between the two statements. This amount			
represents the net change in unavailable revenue			(74,649)
The issuance of long-term debt provides current financial resources to governmental			
funds, while the repayment of the principal of long-term debt consumes the			
financial resources of governmental funds. Neither transaction has any effect			
on net position. Also, governmental funds report the effect of premiums,			
discounts, and similar items when debt is first issued, whereas these amounts			
are unavailable and amortized in the Statement of Activities.			
Premium from issuance of bonds	(163,743)		
Net amortization of premium from issuance of bonds	10,260		
Debt service principal payments	310,200	·	
Net effect of reporting long-term debt			156,717
Some expenses reported in the Statement of Activities do not require the use of			
current financial resources and, therefore, are not reported as expenditures			
in the governmental funds.			
Net change in compensated absences accrual	2,981		
Net change in accrued interest on long-term debt	(16,555)		
Net change in deferred outflow/(inflow) of resources related to pensions	(1,146,508)		
Net change in net pension liability	1,515,042		
Net change in deferred outflow/(inflow) of resources related to other postemployment benefits	2,256,435		
Net change in net other postemployment benefits liability	(2,665,249)		
Net change in landfill closure	20,000	· ·	
Net effect of recording long-term liabilities.			(33,854)
Change in net position of governmental activities		\$_	(29,294)

# PROPRIETARY FUNDS STATEMENT OF NET POSITION

# JUNE 30, 2021

	Business-type Activities Water Fund
ASSETS	
CURRENT:  Cash and cash equivalents  Receivables, net of allowance for uncollectibles:	\$ 2,243,016
Liens - user charges	55
User charges	256,542
Total current assets	2,499,613
NONCURRENT:	
Capital assets, non depreciable	626,301
Capital assets, net of accumulated depreciation	7,476,596
Total noncurrent assets	8,102,897
TOTAL ASSETS	10,602,510
DEFERRED OUTFLOWS OF RESOURCES	
Deferred outflows related to pensions.	57,243
Deferred outflows related to other postemployment benefits	79,781
TOTAL DEFERRED OUTFLOWS OF RESOURCES	137,024
LIABILITIES	
CURRENT:	
Compensated absences	548
NONCURRENT:	
	4.024
Compensated absences  Net pension liability	4,931 558,792
Net other postemployment benefits liability	443,224
Net other postemployment benefits liability	443,224
Total noncurrent liabilities	1,006,947
TOTAL LIABILITIES	1,007,495
TOTAL LIABILITIES	1,007,493
DEFERRED INFLOWS OF RESOURCES	
Deferred inflows related to pensions	62,768
Deferred inflows related to other postemployment benefits	68,761
TOTAL DEFERRED INFLOWS OF RESOURCES	131,529
NET POSITION	
NET POSITION  Net investment in capital assets	8,102,897
Unrestricted.	
OTHEOGRAPHICAL TOTAL TOT	1,401,013
TOTAL NET POSITION	9,600,510

See notes to basic financial statements.

20

# PROPRIETARY FUNDS

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

# YEAR ENDED JUNE 30, 2021

	Business-type Activities Water Fund
OPERATING REVENUES: Charges for services\$	1,053,052
OPERATING EXPENSES:  Cost of services and administration.  Depreciation.	978,063 227,346
TOTAL OPERATING EXPENSES	1,205,409
OPERATING INCOME (LOSS)	(152,357)
NONOPERATING REVENUES (EXPENSES):  Investment income	610 28,581
TOTAL NONOPERATING REVENUES (EXPENSES), NET	29,191
CHANGE IN NET POSITION	(123,166)
NET POSITION AT BEGINNING OF YEAR	9,723,676
NET POSITION AT END OF YEAR	9,600,510

#### **PROPRIETARY FUNDS**

# STATEMENT OF CASH FLOWS

# YEAR ENDED JUNE 30, 2021

		Business-type Activities Water Fund
CASH FLOWS FROM OPERATING ACTIVITIES:		
Receipts from customers and users	\$	1,078,499
Payments to vendors		(467,741)
Payments to employees		(336,179)
NET CASH FROM OPERATING ACTIVITIES	•	274,579
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES:		
Receipts from water tower lease	·	28,581
CASH FLOWS FROM INVESTING ACTIVITIES:		
Investment income		610
NET CHANGE IN CASH AND CASH EQUIVALENTS		303,770
CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR	,	1,939,246
CASH AND CASH EQUIVALENTS AT END OF YEAR	\$	2,243,016
RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH		
FROM OPERATING ACTIVITIES:		
Operating income (loss)	\$	(152,357)
Adjustments to reconcile operating income to net cash from operating activities:		
Depreciation		227,346
Deferred (outflows)/inflows related to pensions		73,182
Deferred (outflows)/inflows related to OPEB		(39,223)
Changes in assets and liabilities:		
User charges		25,447
Compensated absences		(2,338)
Net pension liability		(96,705)
Other postemployment benefits		239,227
Total adjustments	i	426,936
NET CASH FROM OPERATING ACTIVITIES	\$	274,579

# FIDUCIARY FUNDS

# STATEMENT OF FIDUCIARY NET POSITION

# JUNE 30, 2021

ASSETS	Other Postemployment Benefit Trust Fund	 Private Purpose Trust Funds
Cash and cash equivalents\$	2,477	\$ 7,702
Investments: Equity securities	337,856	-
Fixed income mutual funds	162,406	 
TOTAL ASSETS	502,739	 7,702
NET POSITION  Restricted for other postemployment benefits  Held in trust for other purposes	502,739 -	 7,702
TOTAL NET POSITION\$	502,739	\$ 7,702

# FIDUCIARY FUNDS

# STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

# YEAR ENDED JUNE 30, 2021

	Other Postemployment Benefit Trust Fund		Private Purpose Trust Funds
ADDITIONS:			_
Contributions:	07.000	•	
Employer contributions\$	,	\$	-
Employer contributions for other postemployment benefit payments	537,530		
Total contributions	574,530		-
Net investment income:			
Investment income	108,629		379
TOTAL ADDITIONS	683,159		379
DEDUCTIONS:			
Other postemployment benefit payments	537,530		-
NET INCREASE (DECREASE) IN NET POSITION	145,629		379
NET POSITION AT BEGINNING OF YEAR	357,110		7,323
NETT CONTON AT BEGINNING OF TEAK	337,110		7,323
NET POSITION AT END OF YEAR\$	502,739	\$	7,702

#### **NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The accompanying basic financial statements of the Town of Halifax, Massachusetts (Town) have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the recognized standard-setting body for establishing governmental accounting and financial reporting principles. The significant Town accounting policies are described herein.

#### A. Reporting Entity

The Town of Halifax is a municipal corporation governed by an elected Board of Selectmen.

For financial reporting purposes, the Town has included all funds, organizations, agencies, boards, commissions and institutions. The Town has also considered all potential component units for which it is financially accountable as well as other organizations for which the nature and significance of their relationship with the Town are such that exclusion would cause the basic financial statements to be misleading or incomplete. As required by GAAP, these basic financial statements present the Town (the primary government) and its component units. The Town has determined that there are no component units.

### **Joint Ventures**

A joint venture is an organization (resulting from a contractual arrangement) that is owned, operated and governed by two or more participants as a separate and specific activity subject to joint control in which the participants retain an ongoing financial interest or ongoing financial responsibility. Joint control means that no single participant has the ability to unilaterally control the financial or operating policies of the joint venture.

The Town participates in the following joint ventures with other municipalities to pool resources and share the costs, risks, and rewards of providing goods and services to venture participants directly, or for the benefit of the general public or specified recipients.

# Silver Lake Regional School District

The Town is a participant in the Silver Lake Regional School District, which is located at 130 Pembroke Street, Kingston, MA 02364. The District is made up of the Towns of Halifax, Kingston, and Plympton and is governed by a nine-member school committee including three elected representatives of the Town of Halifax. The Town is indirectly liable for debt and other expenditures of the District and is assessed annually for its share of the operating and capital costs. The Town's fiscal year 2021 assessment totaled \$6,306,150 and the Town does not have an equity interest in the joint venture. Financial statements may be obtained from the joint venture by contacting them directly.

### Pilgrim Area Collaborative

The Town is a participant in the Pilgrim Area Collaborative, which is located at 120 Center Street, Pembroke, MA 02359. The Town is assessed annually for the costs related to special education services. The Town's fiscal year 2021 payments totaled \$229,014 and the Town does not have an equity interest in the joint venture. Financial statements may be obtained from the joint venture by contacting them directly.

#### North River Collaborative

The Town is a participant in the North River Collaborative, which is located at 198 Spring Street, Rockland, MA 02370. The Town is assessed annually for the costs related to special education services. The Town's fiscal year 2021 payments totaled \$190,063 and the Town does not have an equity interest in the joint venture. Financial statements may be obtained from the joint venture by contacting them directly.

#### Reads Collaborative

The Town is a participant in the Reads Collaborative, which is located at E. Grove Street, Middleborough, MA 02346. The Town is assessed annually for the costs related to special education services. The Town's fiscal year 2021 payments totaled \$200,600 and the Town does not have an equity interest in the joint venture. Financial statements may be obtained from the joint venture by contacting them directly.

#### South Shore Educational Collaborative

The Town is a participant in the South Shore Educational Collaborative, which is located at 75 Abington Street, Hingham, MA 02043. The Town is assessed annually for the costs related to special education services. The Town's fiscal year 2021 payments totaled \$397,097 and the Town does not have an equity interest in the joint venture. Financial statements may be obtained from the joint venture by contacting them directly.

#### B. Government-Wide and Fund Financial Statements

#### Government-Wide Financial Statements

The government-wide financial statements (i.e., statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the primary government.

Governmental activities, which are primarily supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which are supported primarily by user fees.

#### Fund Financial Statements

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though fiduciary funds are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. Nonmajor funds are aggregated and displayed in a single column.

# Major Fund Criteria

Major funds must be reported if the following criteria are met:

- If the total assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues, or expenditures/expenses of an individual governmental or enterprise fund are at least 10 percent of the corresponding element (assets, liabilities, etc.) for all funds of that category or type (total governmental or total enterprise funds), and
- If the total assets and deferred outflows of resources, liabilities and deferred inflows of resources, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding element for all governmental and enterprise funds combined.

Additionally, any other governmental or enterprise fund that management believes is particularly significant to the basic financial statements may be reported as a major fund.

Fiduciary funds are reported by fund type.

### C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

#### Government-Wide Financial Statements

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred. Real estate and personal property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The statement of activities demonstrates the degree to which the direct expenses of a particular function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include the following:

- Charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment.
- Grants and contributions that are restricted to meeting the operational requirements of a particular function or segment.
- Grants and contributions that are restricted to meeting the capital requirements of a particular function or segment.

Taxes and other items not identifiable as program revenues are reported as general revenues.

For the most part, the effect of interfund activity has been removed from the government-wide financial statements. However, the effect of interfund services provided and used between functions is not eliminated as the elimination of these charges would distort the direct costs and program revenues reported for the functions affected.

#### Fund Financial Statements

Governmental fund financial statements are reported using the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., measurable and available). Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to pay liabilities of the current period. Expenditures are recorded when the related fund liability is incurred, except for un-matured interest on general long-term debt which is recognized when due, and certain compensated absences, claims and judgments which are recognized when the obligations are expected to be liquidated with current expendable available resources.

Real estate and personal property tax revenues are considered available if they are collected within 60 days after year-end. Investment income is susceptible to accrual. Other receipts and tax revenues become measurable and available when the cash is received and are recognized as revenue at that time.

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria is met. Expenditure driven grants recognize revenue when the qualifying expenditures are incurred and all other grant requirements are met.

The following major governmental funds are reported:

The *general fund* is the primary operating fund. It is used to account for all financial resources, except those that are required to be accounted for in another fund.

The *solid waste fund* is used to account for activity related to the Town's residential curbside pickup and recycling programs.

The *road repair fund* is used to account for activity related to roadway projects reimbursed by the Commonwealth in accordance with Massachusetts General Law Chapter 90, Section 34.

The Town capital projects fund is used to account for various governmental capital projects.

The *nonmajor governmental funds* consist of other special revenue, capital projects and permanent funds that are aggregated and presented in the *nonmajor governmental funds* column on the governmental funds financial statements. The following describes the general use of these fund types:

The *special revenue fund* is used to account for and report the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than permanent funds or capital projects.

The *capital projects fund* is used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets of the governmental funds.

The *permanent fund* is used to account for and report financial resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the governmental programs.

**Proprietary** fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when the liabilities are incurred.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with the proprietary funds principal ongoing operations. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The following major proprietary fund is reported:

The water enterprise fund is used to account for all activity related to the Town's water activities.

**Fiduciary** fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Fiduciary funds are used to account for assets held in a trustee capacity for others that cannot be used to support the governmental programs.

The following fiduciary fund types are reported:

The other postemployment benefits trust fund accumulates resources to provide funding for future OPEB (other postemployment benefits) liabilities. This fund was established pursuant to the provisions of Massachusetts General Laws Chapter 32B, Section 20.

The *private-purpose trust fund* is used to account for trust arrangements that exclusively benefit individuals, private organizations, or other governments. Some of these trusts have donor restrictions and trustee policies that do not allow the endowment portion and any unrealized appreciation to be spent. The donor restrictions and trustee policies only allow the trustees to authorize spending of the realized investment earnings. The Town's educational scholarship trusts are accounted for in this fund.

#### D. Cash and Investments

#### Government-Wide and Fund Financial Statements

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with an original maturity of three months or less from the date of acquisition.

Investments are carried at fair value. The fair values were determined by the closing price for those securities traded on national stock exchanges and at the average bid-and-asked quotation for those securities traded in the over-the-counter market.

#### E. Fair Value Measurements

The Town reports required types of financial instruments in accordance with the fair value standards. These standards require an entity to maximize the use of observable inputs (such as quoted prices in active markets) and minimize the use of unobservable inputs (such as appraisals or valuation techniques) to determine fair value. Fair value standards also require the government to classify these financial instruments into a three-level hierarchy, based on the priority of inputs to the valuation technique or in accordance with net asset value practical expedient rules, which allow for either Level 2 or Level 3 depending on lock up and notice periods associated with the underlying funds.

Instruments measured and reported at fair value are classified and disclosed in one of the following categories:

Level 1 – Quoted prices are available in active markets for identical instruments as of the reporting date. Instruments, which are generally included in this category, include actively traded equity and debt securities, U.S. government obligations, and mutual funds with quoted market prices in active markets.

Level 2 – Pricing inputs are other than quoted in active markets, which are either directly or indirectly observable as of the reporting date, and fair value is determined through the use of models or other valuation methodologies. Certain fixed income securities, primarily corporate bonds, are classified as Level 2 because fair values are estimated using pricing models, matrix pricing, or discounted cash flows.

Level 3 – Pricing inputs are unobservable for the instrument and include situations where there is little, if any, market activity for the instrument. The inputs into the determination of fair value require significant management judgment or estimation.

In some instances, the inputs used to measure fair value may fall into different levels of the fair value hierarchy and is based on the lowest level of input that is significant to the fair value measurement.

Market price is affected by a number of factors, including the type of instrument and the characteristics specific to the instrument. Instruments with readily available active quoted prices generally will have a higher degree of market price observability and a lesser degree of judgment used in measuring fair value. It is reasonably possible that change in values of these instruments will occur in the near term and that such changes could materially affect amounts reported in these financial statements. For more information on the fair value of the Town's financial instruments, see Note 2 – Cash and Investments.

#### F. Accounts Receivable

#### Government-Wide and Fund Financial Statements

The recognition of revenue related to accounts receivable reported in the government-wide financial statements, the proprietary funds, and fiduciary funds financial statements are reported under the accrual basis of accounting. The recognition of revenue related to accounts receivable reported in the governmental funds financial statements are reported under the modified accrual basis of accounting.

#### Real Estate, Personal Property Taxes and Tax Liens

Real estate and personal property taxes are levied and based on values assessed on January 1<sup>st</sup> of every year and are normally due on November 1 and May 1. Assessed values are established by the Board of Assessor's for 100% of the estimated fair market value. The Town has adopted a semi-annual payment system, under which the assessors make a preliminary tax commitment based on prior year's net tax, and it may not exceed 50% of that amount. After the Town sets the actual tax rate, prior to December 31<sup>st</sup>, the assessors make the actual tax commitment. Tax liens are processed within 30 days of the close of the following year end for all taxes that are considered delinquent at that time. Real estate and personal property taxes levied are recorded as receivables in the year of the levy.

Real estate receivables are secured via the tax lien process and are considered 100% collectible. Accordingly, an allowance for uncollectible accounts is not reported.

Personal property taxes cannot be secured through the lien process. The allowance of uncollectible accounts is estimated based on historical trends and specific account analysis.

#### Motor Vehicle Excise

Motor vehicle excise taxes are assessed annually for each vehicle registered in the Town and are recorded as receivables in the year of the levy. The Commonwealth is responsible for reporting the number of vehicles registered and the fair values of those vehicles. The tax calculation is the fair value of the vehicle multiplied by \$25 per \$1,000 of value.

The allowance for uncollectible accounts is estimated based on historical trends and specific account analysis.

#### User Fees

User fees, which consist of water and solid waste charges, are levied monthly based on individual meter readings and are subject to penalties and interest if they are not paid by the respective due date. Water and solid waste liens are processed every year and included as a lien on the property owner's tax bill. Water and solid waste charges and liens are recorded as receivables in the year of the levy.

Since the receivables are secured via the lien process, these accounts are considered 100% collectible and therefore do not report an allowance for uncollectible accounts.

# Intergovernmental

Various federal and state grants for operating and capital purposes are applied for and received annually. For non-expenditure driven grants, receivables are recorded as soon as all eligibility requirements imposed by the provider have been met. For expenditure driven grants, receivables are recorded when the qualifying expenditures are incurred and all other grant requirements are met.

These receivables are considered 100% collectible and therefore do not report an allowance for uncollectible accounts.

#### G. Inventories

#### Government-Wide and Fund Financial Statements

Inventories are recorded as expenditures at the time of purchase. Such inventories are not material in total to the government-wide and fund financial statements, and therefore are not reported.

#### H. Capital Assets

#### Government-Wide Financial Statements

Capital assets, which include land, land improvements, buildings, machinery and equipment, and infrastructure (e.g., roads, water mains, and similar items), are reported in the applicable governmental or business-type activity column of the government-wide financial statements, and the proprietary fund financial statements. Capital assets are recorded at historical cost, or at estimated historical cost, if actual historical cost is not available. Donated capital assets are recorded at the estimated fair market value at the date of donation. Except for the capital assets of the governmental activities column in the government-wide financial statements, construction period interest is capitalized on constructed capital assets.

All purchases and construction costs in excess of \$20,000 are capitalized at the date of acquisition or construction, respectively, with expected useful lives of greater than one year.

Capital assets (excluding land and construction in process) are depreciated on a straight-line basis over the estimated useful life of the asset.

The estimated useful lives of capital assets being depreciated are as follows:

	Estimated
	Useful Life
Capital Asset Type	(in years)
Buildings	40
Buildings and land improvements	20
Machinery and equipment	5 - 10
Infrastructure	50

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized and are treated as expenses when incurred. Improvements are capitalized.

#### Governmental Fund Financial Statements

Capital asset costs are recorded as expenditures in the acquiring fund in the year of the purchase.

#### I. Deferred Outflows/Inflows of Resources

#### Government-Wide Financial Statements (Net Position)

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Town has recorded deferred outflows of resources related to pensions and OPEB in this category.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Town has recorded deferred inflows of resources related to pensions and OPEB in this category.

#### Governmental Fund Financial Statements

In addition to liabilities, the governmental funds balance sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents assets that have been recorded in the governmental fund financial statements but the revenue is not available and so will not be recognized as an inflow of resources (revenue) until it becomes available. The Town has recorded unavailable revenue as deferred inflows of resources in the governmental funds balance sheet.

Unavailable revenue at the governmental fund financial statement level represents billed receivables that do not meet the available criterion in accordance with the current financial resources measurement focus and the modified accrual basis of accounting, i.e. receivables that are not considered to be available to liquidate liabilities (full accrual) financial statements.

#### J. Interfund Receivables and Payables

During the course of its operations, transactions occur between and within individual funds that may result in amounts owed between funds.

#### Government-Wide Financial Statements

Transactions of a buyer/seller nature between and within governmental and internal service funds are eliminated from the governmental activities in the statement of net position. Any residual balances outstanding between the governmental activities and business-type activities are reported in the statement of net position as "internal balances".

#### Fund Financial Statements

Transactions of a buyer/seller nature between and within funds are *not* eliminated from the individual fund statements. Receivables and payables resulting from these transactions are classified as "Due from other funds" or "Due to other funds" on the balance sheet.

#### K. Interfund Transfers and Operating Subsidy

During the course of its operations, resources are permanently reallocated between and within funds. These transactions are reported as transfers in and transfers out.

#### Government-Wide Financial Statements

Transfers between and within governmental funds are eliminated from the governmental activities in the statement of net position. Any residual balances outstanding between the governmental activities and fiduciary funds are reported in the statement of activities as "Transfers, net."

#### Fund Financial Statements

Transfers between and within funds are *not* eliminated from the individual fund statements and are reported as transfers in and transfers out.

#### L. Net Position and Fund Equity

### Government-Wide Financial Statements (Net Position)

Net position reported as "net investment in capital assets" includes capital assets, net of accumulated depreciation, less the principal balance of outstanding debt used to acquire capital assets. Unspent proceeds of capital related debt are not factored into the calculation of the net investment of capital assets.

Net position is reported as restricted when amounts are not otherwise available for appropriation or are legally restricted by outside parties for a specific future use.

Net position has been "restricted for" the following:

"Gifts and grants" – represents amounts held for school and other Town grants and gift funds.

Sometimes the Town will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the Town's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

#### Fund Financial Statements (Fund Balances)

Governmental fund balances are classified as nonspendable, restricted, committed, assigned, or unassigned based on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

The governmental fund balance classifications are as follows:

"Nonspendable" fund balance includes amounts that cannot be spent because they are either not in spendable form or they are legally or contractually required to be maintained intact.

"Restricted" fund balance includes amounts subject to constraints placed on the use of resources that are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or that are imposed by law through constitutional provisions or enabling legislation.

"Committed" fund balance includes amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority. For the Town, Town Meeting is the highest level of decision making authority that can, by adoption of a Town Meeting warrant article, vote to commit fund balance. Once committed, the limitation imposed by the vote remains in place until the funds are used for their intended purpose or a Town Meeting vote is taken to remove or revise the commitment.

"Assigned" fund balance includes amounts that are constrained by the Town's intent to be used for specific purposes but are neither restricted nor committed.

"Unassigned" fund balance includes the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund.

Sometimes the Town will fund outlays for a particular purpose from different components of fund balance. In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balances in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. When different components of fund balance can be used for the same purpose, it is the Town's policy to consider restricted fund balance to have been depleted first, followed by committed fund balance, and assigned fund balance. Unassigned fund balance is applied last.

### M. Long-term Debt

#### Government-Wide Financial Statements

Long-term debt is reported as liabilities in the government-wide statement of net position. Material bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

#### Governmental Fund Financial Statements

The face amount of governmental funds long-term debt is reported as other financing sources. Bond premiums and discounts, as well as issuance costs, are recognized in the current period. Bond premiums are reported as other financing sources and bond discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual bond proceeds received, are reported as general government expenditures.

#### N. Pensions

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Plymouth County Regional Retirement Association and additions to/deductions from the Association's fiduciary net position have been determined on the same basis as they are reported by the Association. For this purpose, benefit

payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at market value.

#### O. Investment Income

Excluding the permanent funds, investment income derived from major and nonmajor governmental funds is legally assigned to the general fund unless otherwise directed by Massachusetts General Law (MGL).

Investment income from proprietary fund operations is voluntarily assigned and transferred to the general fund.

#### P. Compensated Absences

Employees are granted vacation and sick leave in varying amounts based on collective bargaining agreements, state laws and executive policies.

#### Government-Wide Financial Statements

Vested or accumulated vacation and sick leave are reported as liabilities and expensed as incurred.

#### Governmental Fund Financial Statements

Compensated absences are reported in the governmental funds only if they have matured, i.e. unused reimbursable leave still outstanding following a retirement or resignation. Vested or accumulated vacation and sick leave, which will be liquidated with expendable available financial resources, are reported as expenditures and fund liabilities upon maturity of the liability.

#### Q. Use of Estimates

#### Government-Wide and Fund Financial Statements

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure for contingent assets and liabilities at the date of the basic financial statements and the reported amounts of the revenues and expenditures/expenses during the year. Actual results could vary from estimates that were used.

#### R. Total Column

#### Government-Wide Financial Statements

The total column presented on the government-wide financial statements represents consolidated financial information.

#### Fund Financial Statements

The total column on the fund financial statements is presented only to facilitate financial analysis. Data in this column is not the equivalent of consolidated financial information.

#### **NOTE 2 - CASH AND INVESTMENTS**

A cash and investment pool is maintained that is available for use by all funds. Each fund type's portion of this pool is displayed on the balance sheet as "Cash and cash equivalents". The deposits of the trust funds are held separately from those of other funds.

Statues authorize the investment in obligations of the U.S. Treasury, agencies, and instrumentalities, certificates of deposit, repurchase agreements, money market accounts, bank deposits, and the State Treasurer's Investment Pool (Pool). The Treasurer may also invest trust funds in securities, other than mortgages or collateral loans, which are legal for the investment of funds of savings banks under the laws of the Commonwealth.

The Pool meets the criteria of an external investment pool. The Pool is administered by the Massachusetts Municipal Depository Trust (MMDT), which was established by the Treasurer of the Commonwealth who serves as Trustee. The fair value of the position in the Pool is the same as the value of the Pool shares.

#### Custodial Credit Risk- Deposits

In the case of deposits, this is the risk that in the event of a bank failure, the Town's deposits may not be returned to it. The Town does not have a formal deposit policy for custodial credit risk. At year-end, the carrying amount of deposits totaled \$12,019,713 and the bank balance totaled \$12,432,894. Of the bank balance, \$1,165,430 was covered by Federal Depository Insurance, \$4,772,783 was covered by the Depositors Insurance Fund insurance, \$5,970,570 was collateralized, and \$524,111 was exposed to custodial credit risk because it was uninsured and uncollateralized.

The Town's investment policy addresses custodial credit risk of deposits by limiting unsecured bank deposits to 5% of an institution's assets and no more than 25% of the Town's deposits.

#### <u>Investments</u>

As of June 30, 2021, the Town had the following investments:

			Mat	turit	ties
Investment Type	Fair value	_	Under 1 Year		1-5 Years
Debt securities:  U.S. treasury notes\$  Government sponsored enterprises	220,153 158,633	\$	150,114 -	\$	70,039 158,633
Corporate bonds	794,129	_	117,229	_	676,900
Total debt securities	1,172,915	\$	267,343	\$	905,572
Other investments:					
Equity securities	337,856				
Fixed income mutual funds	264,620				
Money market mutual funds	125,890	_			
Total investments\$	1,901,281	ı			

#### Custodial Credit Risk – Investments

For an investment, this is the risk that, in the event of a failure by the counterparty, the Town will not be able to recover the value of its investments or collateral security that are in the possession of an outside party. The investments of \$158,633 in Government Sponsored Enterprises, \$794,129 in Corporate Bonds and \$337,856 in Equity Securities are subject to custodial credit risk. The Town's investment policy addresses custodial credit risk of investments by requiring a review the financial institution's financial statements and the background of the Advisor. The intent of this qualification is to limit the Town's exposure to only those institutions with a proven financial strength, capital adequacy of the firm, and overall affirmative reputation in the municipal industry. Further, all securities not held directly by the Town, will be held in the Town's name and tax identification number by a third-party custodian approved by the Treasurer and evidenced by safekeeping receipts showing individual CUSIP numbers for each security.

#### Interest Rate Risk

Interest rate risk is the risk of changes in market interest rates, which will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the risk of its fair value to change with the market interest rates. The Town manages interest rate risk by managing the duration of its investments.

#### Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. Obligations of the U.S. Government and certain of its agencies are not considered to have credit risk. Equity securities and equity mutual funds are not rated as to credit risk. The Town's investment policy addresses credit risk by placing no limit on investments in U.S. Government Obligations. Other investments are limited to investment grade securities with a high concentration in securities rated A or better. The Town may invest in the Massachusetts Municipal Depository Trust (MMDT) with no limit on the investment amount.

The credit ratings of the Town's fixed income investments are as follows:

Quality Rating	Government Sponsored Enterprises	Corporate Bonds
AA+\$ A+	158,633	\$ - 139,695
A	-	83,674 235,539
BBB+	-	179,212 156,009
Total\$	158,633	\$ 794,129

#### Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributable to the magnitude of a government's investment in a single issuer. The Town will minimize the concentration of credit risk by diversifying the investment portfolio, so that the impact of potential losses from any one type of security or issuer will be minimized. The Town has investments in one entity, Bank of America corporate bonds, that exceeds 5% of the total investments.

#### Fair Value of Investments

The Town holds investments that are measured at fair value on a recurring basis. Because investing is not a core part of the Town's mission, the Town determines that the disclosures related to these investments only need to be disaggregated by major type. The Town chooses a tabular format for disclosing the levels within the fair value hierarchy.

The following table presents financial assets at June 30, 2021, that the Town measures at fair value on a recurring basis, by level, within the fair value hierarchy:

		Fair Valu	ue Measurements U	Ising
		Quoted Prices in	Significant	
		Active Markets	Other	Significant
		for Identical	Observable	Unobservable
	June 30,	Assets	Inputs	Inputs
Investment Type	2021	(Level 1)	(Level 2)	(Level 3)
Investments measured at fair value:				
Debt securities:				
U.S. treasury notes\$	220,153 \$	220,153	- \$	-
Government sponsored enterprises	158,633	158,633	-	-
Corporate bonds	794,129		794,129	
Total debt securities	1,172,915	378,786	794,129	
Other investments:				
Equity securities	337,856	337,856	-	-
Fixed income mutual funds	264,620	264,620	-	-
Money market mutual funds	125,890	125,890		
Total other investments	728,366	728,366		
Total investments measured at fair value\$	1,901,281	1,107,152	\$ 794,129 \$	-

U.S. treasury notes, government sponsored enterprises, equity securities, fixed income mutual funds, and money market mutual funds classified in Level 1 of the fair value hierarchy are valued using prices quoted in active markets for those securities. Corporate bonds classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

#### **NOTE 3 - RECEIVABLES**

At June 30, 2021, receivables for the individual major, the nonmajor governmental funds, including the applicable allowances for uncollectible accounts, are as follows:

			Allowance		
	Gross		for		Net
	Amount		Uncollectibles		Amount
Receivables:		•		_	
Real estate and personal property taxes\$	530,938	\$	(63,806)	\$	467,132
Tax liens	1,392,962		-		1,392,962
Motor vehicle and other excise taxes	173,530		(53, 130)		120,400
User charges	87,263		-		87,263
Departmental and other	969,082		(429,077)		540,005
Intergovernmental - other	1,418,876		_	_	1,418,876
Total\$	4,572,651	\$	(546,013)	\$_	4,026,638

At June 30, 2021, receivables for the water enterprise fund consists of \$256,542 of user charges and \$55 of tax liens.

Governmental funds report *unavailable revenue* in connection with receivables for revenues and advance collections that are not considered to be available to liquidate liabilities of the current period.

At the end of the current year, the various components of *unavailable revenue* reported in the governmental funds were as follows:

					Other	
	General		Solid Waste	Road Repair	Governmental	
	Fund		Fund	Fund	Funds	Total
Receivables:		-				
Real estate and personal property taxes \$	389,987	\$	-	\$ -	\$ -	\$ 389,987
Tax liens	1,392,962		-	-	-	1,392,962
Motor vehicle and other excise taxes	120,400		-	-	-	120,400
User charges	-		-	-	87,263	87,263
Departmental and other	457,707		82,298	-	-	540,005
Intergovernmental - highway improvements	-		-	1,025,605	-	1,025,605
Intergovernmental - other	73,039				187,232	 260,271
Total\$	2,434,095	\$	82,298	\$ 1,025,605	\$ 274,495	\$ 3,816,493

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#### NOTE 4 - CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2021, was as follows:

	Beginning Balance		Increases		Decreases		Ending Balance
Governmental Activities:							
Capital assets not being depreciated:		_		_		_	
Land\$	3,683,770	\$		\$	-	\$	3,683,770
Capital assets being depreciated:							
Buildings and related improvements	20,022,432		76,938		-		20,099,370
Improvements other than buildings	1,408,018		-		-		1,408,018
Equipment, machinery & vehicles	4,989,405		951,821		(377,544)		5,563,682
Infrastructure	29,366,071						29,366,071
Total capital assets being depreciated	55,785,926		1,028,759		(377,544)		56,437,141
Less accumulated depreciation for:							
Buildings and related improvements	(10,508,999)		(591,498)		-		(11,100,497)
Improvements other than buildings	(1,027,901)		(67,310)		-		(1,095,211)
Equipment, machinery & vehicles	(2,811,074)		(483,089)		377,544		(2,916,619)
Infrastructure	(18,779,888)		(762,702)		-		(19,542,590)
Total accumulated depreciation	(33,127,862)		(1,904,599)		377,544		(34,654,917)
Total capital assets being depreciated, net	22,658,064		(875,840)		<u>-</u>		21,782,224
Total governmental activities capital assets, net \$	26,341,834	\$	(875,840)	\$		\$	25,465,994
	Beginning				D		Ending
Water:	Balance		Increases		Decreases	-	Balance
Capital assets not being depreciated:							
Land\$	626,301	\$		\$.		\$ _	626,301
Capital assets being depreciated:							
Buildings and improvements	47,853		-		-		47,853
Equipment, machinery & vehicles	414,039		-		-		414,039
Infrastructure	13,694,476					_	13,694,476
Total capital assets being depreciated	14,156,368					-	14,156,368
Less accumulated depreciation for:							
Buildings and improvements	(38,799)		(960)		-		(39,759)
Equipment, machinery & vehicles	(365,983)		(15,425)		-		(381,408)
Infrastructure	(6,047,644)		(210,961)			_	(6,258,605)
Total accumulated depreciation	(6,452,426)		(227,346)			_	(6,679,772)
Total capital assets being depreciated, net	7,703,942		(227,346)			_	7,476,596
Total water activities capital assets, net\$	8,330,243	\$	(227,346)	\$		\$	8,102,897

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental Activities:	
General government	\$ 39,264
Public safety	247,860
Education	512,863
Public works	1,078,586
Health and human services	13,766
Culture and recreation	12,260
Total depreciation expense - governmental activities	\$ 1,904,599
Business-Type Activities: Water operations	\$ 227,346

#### NOTE 5 - INTERFUND TRANSFERS, RECEIVABLES AND PAYABLES

There are no interfund balances, receivables, or payables reported at June 30, 2021.

Interfund transfers for the year ended June 30, 2021, are summarized as follows:

-	Iransfers In:							
Transfers Out:	General fund		Solid waste fund		Nonmajor governmental funds		Total	
General fund\$  Nonmajor governmental funds  Solid waste fund	- 22,721 8,500	\$	7,500 -	\$	31,344 - -	\$	31,344 30,221 8,500	
Total\$	31,221	\$	7,500	\$	31,344	\$	70,065	

Transfers represent various items voted to fund the 2021 budget, voted transfers to nonmajor governmental funds and the close out of various old balances.

#### **NOTE 6 - SHORT-TERM FINANCING**

Short-term debt may be authorized and issued to fund the following:

- Current operating costs prior to the collection of revenues through issuance of revenue or tax anticipation notes (RANS or TANS).
- Capital project costs and other approved expenditures incurred prior to obtaining permanent financing through issuance of bond anticipation notes (BANS) or grant anticipation notes (GANS).

Short-term loans are general obligations and carry maturity dates that are limited by statute. Interest expenditures and expenses for short-term borrowings are accounted for in the General Fund.

Details related to the short-term debt activity for the year ended June 30, 2021, are as follows:

				Balance at				Balance at
		Rate		June 30,		Renewed/	Retired/	June 30,
Туре	Purpose	(%)	Due Date	2020	_	Issued	Redeemed	2021
_								
Governn	nental Funds:							
BAN	Fire Suppression	2.00%	01/29/21	228,000	\$_	\$	(228,000) \$	

#### NOTE 7 - LONG-TERM DEBT

Under the provisions of Chapter 44, Section 10, Municipal Law authorizes indebtedness up to a limit of 5% of the equalized valuation. Debt issued in accordance with this section of the law is designated as being "inside the debt limit". In addition, however, debt may be authorized in excess of that limit for specific purposes. Such debt, when issued, is designated as being "outside the debt limit".

Details related to the outstanding indebtedness at June 30, 2021, and the debt service requirements are as follows:

#### **Bond Payable Schedule – Governmental Funds**

Project	Maturitie: Through	Original Loan Amount	Interest Rate (%)	-	Outstanding at June 30, 2021
Landfill Capping	2023 2039 2039	\$ 1,375,000 195,000 3,695,000	3.8-4.0% 3.0-5.0% 3.0-5.0%	\$	180,000 175,000 3,315,000
School Fire Suppression	2036	1,605,000	2.0-5.0%		1,605,000
Subtotal General Obligation Bonds Payable		 			5,275,000
Massachusetts Clean Water Trust, Pool Program	2026	200,000	0.00		50,000
Add: Unamortized premium on bonds		 			249,103
Total Bonds Payable, net		 		\$	5,574,103

Debt service requirements for principal and interest for Governmental bonds payable in future years are as follows:

-	Gener	al Obligation Bonds	<u> </u>	Direct Borrowings	
Year	Principal	Interest	Total	Principal	Total
2022\$	405,000 \$	222,607 \$	627,607 \$	10,000 \$	637,607
2023	400,000	175,256	575,256	10,000	585,256
2024	310,000	159,900	469,900	10,000	479,900
2025	310,000	148,400	458,400	10,000	468,400
2026	310,000	134,900	444,900	10,000	454,900
2027	310,000	119,400	429,400	-	429,400
2028	310,000	107,550	417,550	-	417,550
2029	310,000	99,350	409,350	-	409,350
2030	305,000	88,625	393,625	-	393,625
2031	305,000	75,900	380,900	-	380,900
2032	305,000	64,750	369,750	-	369,750
2033	305,000	54,650	359,650	-	359,650
2034	300,000	44,600	344,600	-	344,600
2035	300,000	34,600	334,600	-	334,600
2036	300,000	24,600	324,600	-	324,600
2037	200,000	15,600	215,600	-	215,600
2038	200,000	7,600	207,600	-	207,600
2039	90,000	1,800	91,800	<del>-</del> -	91,800
Total\$	5,275,000 \$	1,580,088 \$	6,855,088 \$	50,000 \$	6,905,088

The Town is subject to various debt limits by statute and may issue additional general obligation debt under the normal debt limit. At June 30, 2021, the Town had authorized and unissued debt as follows:

Purpose	-	Amount
Halifax Elementary School Roof & Repairs Halifax Elementary School Fire Suppression Popes Tavern Renovation & Expansion		3,499,955 228,056 1,895,997
Total	\$	5,624,008

<u>Changes in Long-term Liabilities</u> – During the year ended June 30, 2021, the following changes occurred in long-term liabilities:

			Bonds and	Bonds and				
	Beginning		Notes	Notes	Other	Other	Ending	Due Within
	Balance		Issued	Redeemed	Increases	Decreases	Balance	One Year
Governmental Activities:								
Long-term bonds payable\$	5,565,000	\$	- \$	(290,000) \$	- \$	- \$	5,275,000 \$	405,000
Add: unamortized premium on bonds	95,620		-	-	163,743	(10,260)	249,103	46,067
From direct borrowings and placements	70,200		-	(20,200)	-	-	50,000	10,000
Total bonds payable	5,730,820	_	-	(310,200)	163,743	(10,260)	5,574,103	461,067
Landfill closure and monitoring	320,000		-	-	-	(20,000)	300,000	20,000
Compensated absences	945,485		-	-		(2,981)	942,504	94,250
Net pension liability	10,269,448		-	-	2,155,784	(3,670,826)	8,754,406	-
Other postemployment benefits	13,427,077				3,238,309	(573,060)	16,092,326	
Total governmental activity long-term liabilities\$	30,692,830	\$	\$	(310,200) \$	5,557,836 \$	(4,277,127) \$	31,663,339 \$	575,317
Business-Type Activities:								
Compensated absences\$	7,817	\$	- \$	- \$	- \$	(2,338) \$	5,479 \$	548
Net pension liability	655,497		-	-	137,603	(234,308)	558,792	-
Other postemployment benefits	203,997				240,697	(1,470)	443,224	
Total business-type activity long-term liabilities\$	867,311	\$	- \$	\$	378,300 \$	(238,116) \$	1,007,495 \$	548

#### NOTE 8 - GOVERNMENTAL FUND BALANCE CLASSIFICATIONS

The Town has adopted GASB Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*. The intention of the GASB is to provide a more structured classification of fund balance and to improve the usefulness of fund balance reporting to the users of the Town's financial statements. The reporting standard establishes a hierarchy for fund balance classifications and the constraints imposed on the uses of those resources.

GASB 54 provides for two major types of fund balances, which are nonspendable and spendable. Nonspendable fund balances are balances that cannot be spent because they are not expected to be converted to cash or they are legally or contractually required to remain intact. Examples of this classification are prepaid items, inventories, and principal (corpus) of an endowment fund. The Town has reported principal portions of endowment funds as nonspendable.

In addition to the nonspendable fund balance, GASB 54 has provided a hierarchy of spendable fund balances, based on a hierarchy of spending constraints. These categories of fund balance are further discussed in Note 1.

- Restricted: fund balances that are constrained by external parties, constitutional provisions, or enabling legislation.
- <u>Committed</u>: fund balances that contain self-imposed constraints of the government from its highest level of decision making authority. The Town's highest level of decision making authority is the Town Meeting.
- <u>Assigned</u>: fund balances that contain self-imposed constraints of the government to be used for a particular purpose.
- Unassigned: fund balance of the general fund that is not constrained for any particular purpose.

Massachusetts General Law Ch.40 §5B allows for the establishment of Stabilization funds for one or more different purposes. The creation of a fund requires a two-thirds vote of the legislative body and must clearly define

the purpose of the fund. Any change to the purpose of the fund along with any additions to or appropriations from the fund requires a two-thirds vote of the legislative body.

In accordance with Statement No. 54, the stabilization fund has been reported in the general fund. At year end the balance of the general Town stabilization fund is \$852,613. The stabilization funds are reported as unassigned fund balance within the general fund.

At June 30, 2021, the governmental fund balances consisted of the following:

	General	Solid Waste Fund	Town Capital Projects	Nonmajor Governmental Funds	Total Governmental Funds
Fund Balances:					
Restricted for:					
Town Capital Projects\$	- \$	- \$	1,830,755 \$	- \$	1,830,755
Solid Waste	-	303,952	-	-	303,952
School Lunch	-	-	-	23,932	23,932
Receipts Reserved for Appropriation	-	-	-	72,965	72,965
Revolving Funds	-	-	-	261,990	261,990
Gifts and Grants	-	-	-	115,064	115,064
Other Special Revenue	-	-	-	65,880	65,880
Title V Assessment	-	-	-	244,613	244,613
Federal and State Grant Funds	-	-	-	176,298	176,298
Permanent Funds	-	-	-	510,227	510,227
Fund Balance Reserved for Bond Premium	1,591	-	-	-	1,591
Assigned to:					
General government	603,513	-	-	-	603,513
Public safety	82,472	-	-	-	82,472
Education	110,724	-	-	-	110,724
Public works	58,405	-	-	-	58,405
Health and human services	5,983	-	-	-	5,983
Culture and recreation	300	-	-	-	300
Employee benefits	70	-	-	-	70
Unassigned	5,242,940				5,242,940
Total Fund Balances\$	6,105,998 \$	303,952 \$	1,830,755 \$	1,470,969 \$	9,711,674

#### **NOTE 9 - RISK FINANCING**

The Town is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions, injuries to employees, unemployment claims and natural disasters. The Town carries commercial insurance for all risks except health insurance and unemployment claims.

The Town belongs to the Mayflower Municipal Health Group ("Group") a joint purchasing group, formed pursuant to Massachusetts General law Chapter 32B, Section 12 to provide health insurance benefits. The Town pays premiums to the Group based on a 50/50 Town/Employee split. The Town budgets annually, in the general fund for its share of contributions. The Group maintains reinsurance coverage for claims in excess of \$300,000, per participant per lifetime. Additional information can be obtained by contacting the Group's treasurer at Mayflower Municipal Health Group, PO Box 3390, Plymouth, MA 02361.

The Town is self-insured for its unemployment compensation claims. The Town has determined that any associated liability is immaterial as of June 30, 2021.

#### **NOTE 10 - PENSION PLAN**

#### Plan Descriptions

The Town is a member of the Plymouth County Retirement Association (Association), a cost-sharing multiple-employer defined benefit pension plan covering eligible employees of the member units. The Association is administered by five board members (Board) on behalf of all current employees and retirees. Chapter 32 of the MGL assigns authority to establish and amend benefit provisions of the plan. The Association issues a publicly available audited financial report. That report may be obtained by contacting the Association located at 10 Cordage Circle, Suite 234, Plymouth, Massachusetts 02360 or by visiting www.pcr-ma.org/ or www.mass.gov/perac.

The Town is a member of the Massachusetts Teachers' Retirement System (MTRS), a cost-sharing multi-employer defined benefit plan. MTRS is managed by the Commonwealth of Massachusetts (Commonwealth) on behalf of municipal teachers and municipal teacher retirees. The Commonwealth is a nonemployer contributor and is responsible for 100% of the contributions and future benefit requirements of the MTRS. The MTRS covers certified teachers in cities (except Boston), towns, regional school districts, charter schools, educational collaboratives and Quincy College. The MTRS is part of the Commonwealth's reporting entity and the audited financial report may be obtained by visiting http://www.mass.gov/osc/publications-and-reports/financial-reports/.

#### Special Funding Situation

The Commonwealth is a nonemployer contributor and is required by statute to make 100% of all actuarially determined employer contributions on behalf of the Town to the MTRS. Therefore, the Town is considered to be in a special funding situation as defined by GASB Statement No. 68, *Accounting and Financial Reporting for Pensions* and the Commonwealth is a nonemployer contributor in MTRS. Since the Town does not contribute directly to MTRS, there is no net pension liability to recognize. The total of the Commonwealth provided contributions have been allocated based on each employer's covered payroll to the total covered payroll of employers in MTRS as of the measurement date of June 30, 2020. The Town's portion of the collective pension expense, contributed by the Commonwealth, of \$1,705,105 is reported in the general fund as intergovernmental revenue and pension expense in the current fiscal year. The portion of the Commonwealth's collective net pension liability associated with the Town is \$13,804,917 as of the measurement date.

#### Benefits Provided

Both Systems provide retirement, disability, survivor and death benefits to plan members and beneficiaries. Massachusetts Contributory Retirement System benefits are, with certain minor exceptions, uniform from system to system. The System provides for retirement allowance benefits up to a maximum of 80% of a member's highest three-year average annual rate of regular compensation. For persons who became members on or after April 2, 2012, average salary is the average annual rate of regular compensation received during the five consecutive years that produce the highest average, or, if greater, during the last five years (whether or not consecutive) preceding retirement. Benefit payments are based upon a member's age, length of creditable service, level of compensation, and group classification. Members become vested after ten years of creditable service.

Employees who resign from service and who are not eligible to receive a retirement allowance or are under the age of 55 are entitled to request a refund of their accumulated total deductions. Survivor benefits are extended to eligible beneficiaries of members whose death occurs prior to or following retirement.

Cost-of-living adjustments granted between 1981 and 1997 and any increase in other benefits imposed by the Commonwealth's state law during those years are borne by the Commonwealth and are deposited into the

pension fund. Cost-of-living adjustments granted after 1997 must be approved by the Board and are borne by the System.

#### Contributions

Chapter 32 of the MGL governs the contributions of plan members and member units. Active plan members are required to contribute to the Association at rates ranging from 5% to 9% of gross regular compensation with an additional 2% contribution required for compensation exceeding \$30,000. The percentage rate is keyed to the date upon which an employee's membership commences. The member units are required to pay into the PCRA a legislatively mandated actuarial determined contribution that is apportioned among the employers based on active current payroll. The Town's proportionate share of the required contribution equaled its actual contribution for the year ended June 30, 2021, which was \$1,277,154 or 22.22% of covered payroll, actuarially determined as an amount that, when combined with plan member contributions, is expected to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability.

#### Pension Liabilities

At June 30, 2021, the Town reported a liability of \$9,313,198 for its proportionate share of the net pension liability. The net pension liability was measured as of December 31, 2020, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of January 1, 2020. Accordingly, update procedures were used to roll forward the total pension liability to the measurement date. The Town's proportion of the net pension liability was based on a projection of the Town's long-term share of contributions to the pension plan relative to the projected contributions of all participating members, actuarially determined. At December 31, 2020, the Town's proportion was 1.59%; as compared to its proportion measured at December 31, 2019 of 1.60%.

#### Pension Expense

For the year ended June 30, 2021, the Town recognized pension expense of \$885,097. At June 30, 2021, the Town reported deferred outflows of resources related to pensions of \$954,050 and deferred inflows of resources related to pensions of \$1,046,134.

The balances of deferred outflows and inflows at June 30, 2021, consist of the following:

Deferred Category	Deferred Outflows of Resources	 Deferred Inflows of Resources	Total
Differences between expected and actual experience\$	776,384	\$ -	\$ 776,384
Net difference between projected and actual earnings	-	(924, 156)	(924, 156)
Changes in assumptions	97,389	-	97,389
Changes in proportion and proportionate share of contributions	80,277	 (121,978)	(41,701)
Total deferred outflows/(inflows) of resources\$	954,050	\$ (1,046,134)	\$ (92,084)

The Town's net deferred outflows/(inflows) of resources related to pensions will be recognized in pension expense as follows:

#### Year ended June 30:

2022	\$ 220,794
2023	286,356
2024	(413,795)
2025	(185,439)
Total	\$ (92,084)

#### Actuarial Assumptions

The total pension liability in the January 1, 2020, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement date of December 31, 2020:

Valuation date	January 1, 2020
Actuarial cost method	Individual Entry Age Normal Cost Method.
Asset valuation method	Assets held by the fund are valued at market value as reported by the Public Employees' Retirement Administration Commission (PERAC). The actuarial value of assets is determined using a five-year smoothing of asset returns greater than or less than the assumed rate of return, with a 20% corridor.
Projected salary increases	3.75% per year.
Cost of living adjustments	3.0% of the first \$16,000 of retirement income.
Rates of disability	. For general employees, it was assumed that 45% of all disabilities are ordinary (55% are service connected). For police and fire employees, 10% of all disabilities are assumed to be ordinary (90% are service connected).
Mortality Rates	It is assumed that both pre-retirement mortality and beneficiary mortality is represented by the RP-2014 Blue Collar Mortality with Scale MP-2016, fully generational. Mortality for retired members for Group 1 and 2 is represented by the RP-2014 Blue Collar Mortality Table set forward five years for males and 3 years for females, fully generational. Mortality for retired members for Group 4 is represented by the RP-2014 Blue Collar Mortality Table set forward three years for males, and six years for females, fully generational. Mortality for disabled members for Group 1 and 2 is represented by the RP-2000 Mortality Table set forward six years. Mortality for disabled members for Group 4 is represented by the RP-2000 Mortality Table set forward two years. Generational adjusting is based on Scale MP-2016.

Investment rate of return/Discount rate... 7.875% nominal rate, net of investment expense.

#### Investment policy

The pension plan's policy in regard to the allocation of invested assets is established by the Board. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the pension plan.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class.

These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of January 1, 2020, are summarized in the following table:

Asset Class	Long-Term Expected Asset Allocation	Long-Term Expected Real Rate of Return			
Domestic equity	27.00%	6.80%			
International developed equity	4.00%	7.10%			
Emerging markets equity	10.00%	8.10%			
Global equity	11.00%	7.10%			
Core bonds	9.00%	1.80%			
Value-added fixed income	9.00%	4.00%			
Hedge funds	6.00%	4.30%			
Real estate	9.00%	6.90%			
Private equity	8.00%	9.10%			
Real assets	6.00%	8.10%			
Cash	1.00%	0.00%			
Total	100.00%				

#### Rate of return

For the year ended December 31, 2020, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 12.91%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

#### Discount rate

The discount rate used to measure the total pension liability was 7.875%. The projection of cash flows used to determine the discount rate assumed plan member contributions will be made at the current contribution rate and that contributions will be made at rates equal to the actuarially determined contribution rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the net pension liability to changes in the discount rate

The following presents the net pension liability, calculated using the discount rate of 7.875%, as well as what the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.875%) or 1-percentage-point higher (8.875%) than the current rate:

_	1% Decrease (6.875%)	Current Discount 1% Increase (7.875%) (8.875%)				
The Town's proportionate share of the net pension liability\$	12,882,502	\$ 9,313,198	\$	6,794,580		

Changes in Assumptions – None.

Changes in Plan Provisions - None.

#### NOTE 11 - POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS

#### Plan Description

The Town of Halifax administers a single-employer defined benefit healthcare plan (Plan). The Plan provides health and prescription drug benefits for eligible retirees and their spouses through a single-employer defined Other Postemployment Benefit (OPEB) plan. Chapter 32B of the MGL assigns authority to establish and amend benefit provisions of the plan. Benefit provisions are negotiated between the Town and the unions representing Town employees and are renegotiated each bargaining period. The Plan does not issue a publicly available financial report.

#### **Funding Policy**

The contribution requirements of Plan members and the Town are established and may be amended by the Town. The required contribution is based on a pay-as-you-go financing requirement. The Town contributes 50% of the cost of current-year premiums for eligible retired plan members and their spouses. Plan members receiving benefits contribute the remaining percentage of their premium costs. For 2021, the Town's contribution to the plan totaled \$574,530. The Town's average contribution rate was 5.91% of covered-employee payroll.

#### Summary of Significant Accounting Policies

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Plan and additions to/deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts (repurchase agreements) that have a maturity at the time of purchase of one year or less, which are reported at cost.

The Commonwealth of Massachusetts passed special legislation that has allowed the Town to establish a postemployment benefit trust fund and to enable the Town to raise taxes necessary to begin pre-funding its OPEB liabilities. The Town has pre-funded future OPEB liabilities by contributing funds to the Other Postemployment

Benefit Fund in excess of the pay-as-you-go required contribution. These funds are reported within the Fiduciary Funds financial statements. As of June 30, 2021, the balance of this fund totaled \$502,739.

#### Investment policy

The Town's policy in regard to the allocation of invested assets is established and may be amended by the Board of Selectmen by a majority vote of its members. The OPEB plan's assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the OPEB plan. The long-term real rate of return on OPEB investments was determined using the Town's investment policy.

#### Plan Membership

The following table represents the Plan's membership at June 30, 2021:

Active members	127
Inactive members currently receiving benefits	121
Total	248

#### Components of OPEB Liability

The following table represents the components of the Plan's OPEB liability as of June 30, 2021:

Total OPEB liability	\$ 17,038,289
Less: OPEB plan's fiduciary net position	(502,739)
Net OPEB liability	\$ 16,535,550
The OPEB plan's fiduciary net position	
as a percentage of the total OPEB liability	2.95%

#### Significant Actuarial Methods and Assumptions

The total OPEB liability in the July 1, 2020, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified, that was updated to June 30, 2021, to be in accordance with GASB Statement #74 and Statement #75:

Valuation date	July 1, 2020
Actuarial cost method	Individual Entry Age Normal
Asset valuation method	Market Value of Assets as of the Measurement Date, June 30, 2021.
Investment rate of return	6.16%, net of OPEB plan investment expense, including inflation.

20-Year High Grade Index - SAPIHG).

Mortality rates:

Pre-Retirement Mortality...... General: RP-2014 Mortality Table for Blue Collar Employees

projected generationally with scale MP-2016 for males and

females.

Teacher: RP-2014 Mortality Table for White Collar Employees projected generationally with scale MP-2016 for males and

females.

Post-Retirement Mortality...... General: RP-2014 Mortality Table for Blue Collar Healthy

Annuitants projected generationally with scale MP-2016 for males

and females.

Teacher: RP-2014 Mortality Table for White Collar Healthy Annuitants projected generationally with scale MP-2016 for males

Annultants projected generationally with scale MP-2016 for ma

and females.

Disabled Mortality ...... General: RP-2014 Mortality Table for Blue Collar Healthy

Annuitants projected generationally with scale MP-2016 for males

and females, set forward one year.

Teacher: RP-2014 Mortality Table for White Collar Healthy

Annuitants projected generationally with scale MP-2016 for males

and females.

#### Rate of return

For the year ended June 30, 2021, the annual money-weighted rate of return on investments, net of investment expense, was 29.96%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return of by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The Plan's expected future real rate of return of 3.91% is added to the expected inflation of 2.50% to produce the long-term expected nominal rate of return of 6.41%.

Best estimates of arithmetic real rates of return for each major asset class included in the OPEB plan's target asset allocation as of June 30, 2021, are summarized in the table on the following page.

Asset Class	Long-Term Expected Asset Allocation	Long-Term Expected Real Rate of Return
_		
Domestic equity - large cap	25.00%	4.90%
Domestic equity - small/mid cap	16.50%	5.40%
International equity - developed market	11.50%	5.32%
International equity - emerging market	5.50%	6.26%
Domestic fixed income	29.25%	1.40%
International fixed income	6.25%	1.30%
Alternatives	5.50%	6.32%
Real estate	0.00%	6.25%
Cash	0.50%	0.00%
Total	100.00%	

#### Discount rate

The discount rate used to measure the total OPEB liability was 4.00% as of June 30, 2021, which did not change from the discount rate used as of June 30, 2020. The projection of cash flows used to determine the discount rate assumed that contributions will be made in accordance with the Plan's funding policy. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be insufficient to make all projected benefit payments to current plan members. Therefore the long-term expected rate of return on the OPEB plan assets was applied to the projected future benefits payments and a yield or index rate for 20 year, tax exempt general obligation municipal bonds with an average rate of AA/Aa or higher, which was based on the S&P Municipal Bond 20 – Year High Grade Index as of June 30, 2021, was applied to all periods thereafter.

#### Changes in the Net OPEB Liability

		Increase (Decrease)				
	Plan Total OPEB Fiduciary Liability Net Position (a) (b)		_	Net OPEB Liability (a) - (b)		
Balances at June 30, 2020	\$	13,988,184	\$	357,110	\$	13,631,074
Changes for the year:						
Service cost		478,048		-		478,048
Interest		568,004		-		568,004
Net investment income		-		108,629		(108,629)
Changes in assumptions		2,750,040		-		2,750,040
Differences between expected and actual experience		(208,457)		-		(208,457)
Employer contributions to trust		-		574,530		(574,530)
Benefit payments	_	(537,530)		(537,530)	_	
Net change	_	3,050,105		145,629	_	2,904,476
Balances at June 30, 2021	\$_	17,038,289	\$	502,739	§ _	16,535,550

#### Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following table presents the net other postemployment benefit liability and service cost, calculated using the discount rate of 4.00%, as well as what the net other postemployment benefit liability and service cost would be if it were calculated using a discount rate that is 1-percentage-point lower (3.00%) or 1-percentage-point higher (5.00%) than the current rate.

	Current						
	1% Decrease		Discount Rate		1% Increase		
	(3.00%)	_	(4.00%)		(5.00%)		
		-					
Net OPEB liability\$	19,571,308	\$	16,535,550	\$	13,192,710		

#### Sensitivity of the Net OPEB Liability to Changes in the Healthcare Trend

The following table presents the net other postemployment benefit liability and service cost, calculated using the current healthcare trend rate of 4.50%, as well as what the net other postemployment benefit liability and service cost would be if it were calculated using a healthcare trend rate that is 1-percentage-point lower or 1-percentage-point higher.

	1% Decrease	Current Trend	<u></u>	1% Increase			
Net OPEB liability\$	13,903,169	\$ 16,535,55	<u>50</u> \$	19,955,727			

#### OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2021, the Town recognized OPEB expense of \$1,183,348. At June 30, 2021, the Town reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of		Deferred Inflows of	
Deferred Category	Resources	. ,	Resources	Total
Differences between expected and actual experience\$  Net difference between projected and actual earnings	84,312	\$	(2,508,015) \$ (57,263)	(2,423,703) (57,263)
Changes in assumptions	2,892,106			2,892,106
Total deferred outflows/(inflows) of resources\$	2,976,418	\$	(2,565,278) \$	411,140

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Measurement date year ended June 30:

2022\$	(251,165)
2023	(323,904)
2024	342,731
2025	472,775
2026	170,703
	_
Total\$	411,140

#### Changes of Assumptions

- The assumption for morbidity or age-related costs of medical care was updated.
- The Getzen model for future healthcare cost increases was adopted.

Changes in Plan Provisions

None.

#### NOTE 12 - LANDFILL CLOSURE AND POSTCLOSURE CARE COSTS

State and Federal laws and regulations require the Town to place a final cover on its landfill site and to perform certain maintenance and monitoring functions at the site for thirty years thereafter. The landfill has stopped accepting solid waste and pursuant to a Massachusetts Department of Environmental protection consent order, the Town has placed a final cover on its landfill.

As of June 30, 2021, \$300,000 has been reported on the Town's statement of net position as an estimated liability for post-closure monitoring costs of the landfill, through 2036. Actual costs may change due to regulatory authorities, changing technology, and inflation.

#### **NOTE 13 - COMMITMENTS**

The Town is currently authorized to commit and expend \$3.5 million related to the elementary school roof and repairs project, \$228,000 related to the elementary school fire suppression project, and \$1.9 million to complete the Pope's Tavern renovation and expansion project.

### **NOTE 14 - CONTINGENCIES**

The Town participates in a number of federal award programs. The amount, if any, of expenditures which may be disallowed by the granting agencies cannot be determined at this time, although it is expected such amounts, if any, to be immaterial.

Various legal actions and claims are pending. Litigation is subject to many uncertainties, and the outcome of individual litigated matters is not always predictable. Although the amount of liability, if any, at June 30, 2021, cannot be ascertained, management believes any resulting liability should not materially affect the financial position at June 30, 2021.

#### **NOTE 15 - COVID-19**

On March 10, 2020, the Massachusetts Governor declared a state of emergency in response to the coronavirus outbreak. The World Health Organization officially declared the novel Coronavirus (COVID-19) a pandemic the following day. In an attempt to slow the spread of COVID-19, governments issued various stay at home orders that caused global economic shutdowns and substantial financial market impact. Starting in March 2020, the Governor continued to issue orders allowing governments to operate and carry out essential functions safely. These included modifying the state's Open Meeting Law, issuing a stay-at-home order, and introducing a phased approach to reopening State businesses. The Town is considered an essential business and although it was closed to the public for a period of time, departments remained operational and most employees continued to perform their daily duties.

A number of businesses have been forced to stop or significantly reduce operations, decreasing the Town's portion of certain revenue. The Town has also incurred unanticipated costs specifically related to the pandemic.

On March 27, 2020, the United States Federal Government established the Coronavirus Aid, Relief and Economic Security (CARES) Act in response to the economic downfall caused by the COVID-19 pandemic. This Act requires that the payment from these funds be used only to cover expenses that; are necessary expenditures incurred due to the public health emergency with respect to COVID-19; were not accounted for in the budget most recently approved as of March 27, 2020; and were incurred during the period that begins on March 1, 2020, and ends on December 31, 2021. The Commonwealth and communities throughout the Commonwealth were awarded a portion of this federal funding.

In addition to the CARES Act, on March 11, 2021, the United States Federal Government established the American Rescue Plan Act (ARPA) to enhance the United States' recovery from the economic and health effects of the COVID-19 pandemic. This Act requires that the payment from these funds be used to cover costs related to; public health; negative economic impacts; services to disproportionately impacted communities; premium pay; infrastructure; revenue replacement; or administration. These funds can only be used to cover costs incurred between March 3, 2021, and December 31, 2024. The Commonwealth and communities throughout the Commonwealth were awarded a portion of this federal funding.

In addition to funding from the CARES Act and the ARP Act, there are several other federal and state grants available to Massachusetts communities to fund these unanticipated costs. However, the full extent of the financial impact from the pandemic cannot be determined as of the date of the financial statements.

#### NOTE 16 - REVISION OF PREVIOUSLY REPORTED NET POSITION AND FUND BALANCE

Previously reported net position and fund balance of the governmental activities and nonmajor governmental funds, respectively, have been revised to reflect the implementation of GASB Statement #84, *Fiduciary Activities*. The cumulative effect of the revision is as follows:

<u>-</u>	06/30/2020 Previously Reported Balances	Implementation of GASB #84	-	06/30/2020 Revised Balances
Government-Wide Financial Statements Governmental activities\$	7,597,100	\$ 38,073	\$	7,635,173
Governmental funds  Nonmajor governmental funds\$	1,748,785	\$ 38,073	\$	1,786,858

#### **NOTE 17 - SUBSEQUENT EVENTS**

Management has evaluated subsequent events through May 31, 2022, which is the date the financial statements were available to be issued.

#### **NOTE 18 - IMPLEMENTATION OF NEW GASB PRONOUNCEMENTS**

During 2021, the following GASB pronouncements were implemented:

- GASB <u>Statement #84</u>, *Fiduciary Activities*. The basic financial statements and related notes were updated to be in compliance with this pronouncement.
- GASB <u>Statement #90</u>, *Majority Equity Interests an amendment of GASB Statements #14 and #61*. This pronouncement did not impact the basic financial statements.
- GASB <u>Statement #98</u>, The Annual Comprehensive Financial Report. This pronouncement did not impact the basic financial statements.

The following GASB pronouncements will be implemented in the future:

- The GASB issued <u>Statement #87</u>, *Leases*, which is required to be implemented in 2022.
- The GASB issued <u>Statement #89</u>, Accounting for Interest Cost Incurred before the End of a Construction *Period*, which is required to be implemented in 2022.
- The GASB issued <u>Statement #91</u>, *Conduit Debt Obligations*, which is required to be implemented in 2023.
- The GASB issued Statement #92, Omnibus 2020, which is required to be implemented in 2022.
- The GASB issued <u>Statement #93</u>, *Replacement of Interbank Offered Rates*, which is required to be implemented in 2022.

- The GASB issued <u>Statement #94</u>, <u>Public-Private and Public-Public Partnerships and Availability Payment Arrangements</u>, which is required to be implemented in 2023.
- The GASB issued <u>Statement #96</u>, *Subscription-Based Information Technology Arrangements*, which is required to be implemented in 2023.
- The GASB issued <u>Statement #97</u>, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32, which is required to be implemented in 2022.

Management is currently assessing the impact the implementation of these pronouncements will have on the basic financial statements.

Required	Supplementary	Information
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## GENERAL FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL

YEAR ENDED JUNE 30, 2021

		Budgeted Am	ounts				
-	Amounts	Current Year			Actual	Amounts	Variance
	Carried Forward	Initial	Original	Final	Budgetary	Carried Forward	to Final
-	From Prior Year	Budget	Budget	Budget	Amounts	To Next Year	Budget
REVENUES:							
Real estate and personal property taxes,							
net of tax refunds\$	- \$	17,616,757 \$	17,616,757 \$	17,616,757 \$	17,981,630 \$	- \$	364,873
Motor vehicle and other excise taxes	-	1,144,325	1,144,325	1,144,325	1,288,465	-	144,140
Charges for services	-	552,490	552,490	552,490	635,742	-	83,252
Penalties and interest on taxes	-	150,000	150,000	150,000	209,530	-	59,530
Licenses and permits	=	90,000	90,000	90,000	119,426	-	29,426
Intergovernmental - other	=	4,265,222	4,265,222	4,265,222	4,423,622	-	158,400
Departmental and other	-	85,700	85,700	85,700	232,115	-	146,415
Investment income	<u> </u>	8,000	8,000	8,000	9,975	<u> </u>	1,975
TOTAL REVENUES	<u> </u>	23,912,494	23,912,494	23,912,494	24,900,505	<u> </u>	988,011
EXPENDITURES:							
Current:							
General government	356,830	1,830,627	2,187,457	2,367,430	1,604,478	603,513	159,439
Public safety	37,662	3,883,809	3,921,471	3,928,151	3,677,546	82,472	168,133
Education	190,625	13,414,691	13,605,316	13,605,316	13,235,756	110,724	258,836
Public works	678,028	1,333,131	2,011,159	2,005,585	1,198,419	58,405	748,761
Health and human services	6,398	592,870	599,268	599,268	494,275	5,983	99,010
Culture and recreation	118	393,335	393,453	393,103	339.524	300	53,279
Pension benefits	_	1,277,154	1.277.154	1,277,154	1,277,154	-	-
Employee benefits	5,449	1,550,988	1,556,437	1,555,711	1,475,503	70	80,138
State and county charges	-	206,473	206,473	206,473	197,868	_	8,605
Debt service:							
Principal	_	426.633	426.633	426.632	290.000	_	136.632
Interest	<u> </u>	184,250	184,250	184,250	153,881	<u> </u>	30,369
TOTAL EXPENDITURES	1,275,110	25,093,961	26,369,071	26,549,073	23,944,404	861,467	1,743,202
EXCESS (DEFICIENCY) OF REVENUES							
OVER (UNDER) EXPENDITURES	(1,275,110)	(1,181,467)	(2,456,577)	(2,636,579)	956,101	(861,467)	2,731,213
OTHER FINANCING SOURCES (USES):							
Transfers in	-	94,916	94,916	94,916	94,721	-	(195)
Transfers out	<u> </u>	(30,000)	(30,000)	(30,000)	(31,344)	<u> </u>	(1,344)
TOTAL OTHER FINANCING							
SOURCES (USES)	<u> </u>	64,916	64,916	64,916	63,377		(1,539)
NET CHANGE IN FUND BALANCE	(1,275,110)	(1,116,551)	(2,391,661)	(2,571,663)	1,019,478	(861,467)	2,729,674
BUDGETARY FUND BALANCE, Beginning of year	<u> </u>	4,287,762	4,287,762	4,287,762	4,287,762		
BUDGETARY FUND BALANCE, End of year\$	(1,275,110) \$	3,171,211 \$	1,896,101 \$	1,716,099 \$	5,307,240 \$	(861,467) \$	2,729,674

## Pension Plan Schedules

The Schedule of the Town's Proportionate Share of the Net Pension Liability presents multi-year trend information on the Town's net pension liability and related ratios.

The Schedule of Town's Contributions presents multi-year trend information on the Town's required and actual contributions to the pension plan and related ratios.

The Schedule of the Special Funding Amounts of the Net Pension Liability for the Massachusetts Teachers Contributory Retirement System presents multi-year trend information on the liability and expense assumed by the Commonwealth of Massachusetts on behalf of the Town along with related ratios.

These schedules are intended to present information for ten years. Until a ten-year trend is compiled, information is presented for those years for which information is available.

## SCHEDULE OF THE TOWN'S PROPORTIONATE SHARE OF THE NET PENSION LIABILITY

#### PLYMOUTH COUNTY CONTRIBUTORY RETIREMENT ASSOCIATION

<u>Year</u>	Proportion of the net pension liability (asset)	•	Proportionate share of the net pension liability (asset)	. ,	Covered payroll	Net pension liability as a percentage of covered payroll	Plan fiduciary net position as a percentage of the total pension liability
December 31, 2020	1.589%	\$	9,313,198	\$	5,636,109	165.24%	60.52%
December 31, 2019	1.601%		10,924,945		4,704,986	232.20%	43.07%
December 31, 2018	1.576%		11,588,080		5,064,885	228.79%	56.11%
December 31, 2017	1.631%		8,888,119		5,210,403	170.58%	65.56%
December 31, 2016	1.595%		10,103,681		5,010,003	201.67%	58.32%
December 31, 2015	2.150%		13,619,585		5,333,530	255.36%	56.80%
December 31, 2014	2.150%		12,517,560		5,140,752	243.50%	58.90%

Note: this schedule is intended to present information for 10 years.

Until a 10-year trend is compiled, information is presented for those years for which information is available.

## SCHEDULE OF THE TOWN'S CONTRIBUTIONS PLYMOUTH COUNTY CONTRIBUTORY RETIREMENT ASSOCIATION

Year	Actuarially determined contribution	Contributions in relation to the actuarially determined contribution	Contribution deficiency (excess)	Covered payroll	Contributions as a percentage of covered payroll
June 30, 2021\$	1,277,154 \$	5 (1,277,154) \$	- \$	5,748,831	22.22%
June 30, 2020	1,181,789	(1,181,789)	-	4,799,086	24.63%
June 30, 2019	1,145,686	(1,145,686)	-	5,166,183	22.18%
June 30, 2018	1,129,620	(1,129,620)	-	5,314,611	21.25%
June 30, 2017	1,090,406	(1,090,406)	-	5,110,203	21.34%
June 30, 2016	1,287,561	(1,287,561)	-	5,440,201	23.67%
June 30, 2015	1,191,129	(1,191,129)	-	5,243,567	22.72%

Note: this schedule is intended to present information for 10 years.

Until a 10-year trend is compiled, information is presented for those years for which information is available.

## SCHEDULE OF THE SPECIAL FUNDING AMOUNTS OF THE NET PENSION LIABILITY

#### MASSACHUSETTS TEACHERS' RETIREMENT SYSTEM

The Commonwealth of Massachusetts is a nonemployer contributor and is required by statute to make all actuarially determined employer contributions on behalf of the member employers which creates a special funding situation. Therefore, there is no net pension liability to recognize. This schedule discloses the Commonwealth's 100% share of the associated collective net pension liability; the portion of the collective pension expense as both a revenue and pension expense recognized; and the Plan's fiduciary net position as a percentage of the total liability.

	Commonwealth's 100% Share of the	Expense and Revenue Recognized for the	F	Plan Fiduciary Net Position as a
Year	Associated Net Pension Liability	Commonwealth's Support	I	Percentage of the Total Liability
1 Cui	1 Gridion Liability	Сирроп		Total Elability
2021\$	13,804,917	\$ 1,705,105		50.67%
2020	12,324,814	1,494,598		53.95%
2019	11,883,654	1,204,236		54.84%
2018	11,498,205	1,200,101		54.25%
2017	11,561,285	1,179,327		52.73%
2016	10,743,539	871,396		55.38%
2015	8,315,860	577,737		61.64%

Note: this schedule is intended to present information for 10 years.

Until a 10-year trend is compiled, information is presented for those years for which information is available.

# Other Postemployment Benefits Plan Schedules

The Schedule of Changes in the Town's Net Other Postemployment Benefit Liability and Related Ratios presents multi-year trend information on changes in the Plan's total OPEB liability, changes in the Plan's net position, and ending net OPEB liability. It also demonstrates the Plan's net position as a percentage of the total liability and the Plan's net other postemployment benefit liability as a percentage of covered employee payroll.

The Schedule of the Town's Contributions presents multi-year trend information on the Town's actual contributions to the other postemployment benefit plan and related ratios.

The Schedule of Investment Return presents multi-year trend information on the money-weighted investment return on other postemployment assets, net of investment expense.

## SCHEDULE OF CHANGES IN THE TOWN'S NET OPEB LIABILITY AND RELATED RATIOS OTHER POSTEMPLOYMENT BENEFIT PLAN

Total OPEB Liability	June 30, 2016	_	June 30, 2017	_	June 30, 2018	-	June 30, 2019	. <u>-</u>	June 30, 2020	-	June 30, 2021
Service Cost\$	641,713	\$	690,747	\$	519,257	\$	425,597	\$	461,151	\$	478,048
Interest	489,214		590,174		863,534		725,097		565,324		568,004
Differences between expected and actual experience	2,564,102		(55,834)		(871,730)		(5,376,838)		(65,782)		(208,457)
Changes of assumptions	-		-		(3,235,973)		904,704		438,301		2,750,040
Benefit payments	(368,764)	_	(388,896)	_	(427,943)	_	(449,805)	-	(497,642)	-	(537,530)
Net change in total OPEB liability	3,326,265		836,191		(3,152,855)		(3,771,245)		901,352		3,050,105
Total OPEB liability - beginning	15,848,476	_	19,174,741	_	20,010,932	_	16,858,077		13,086,832	-	13,988,184
Total OPEB liability - ending (a)\$	19,174,741	\$_	20,010,932	\$_	16,858,077	\$ _	13,086,832	\$	13,988,184	\$	17,038,289
Plan fiduciary net position											
Employer contributions\$	35,000	\$	35,000	\$	35,000	\$	35,000	\$	36,000	\$	37,000
Employer contributions for OPEB payments	368,764		388,896		427,943		449,805		497,642		537,530
Net investment income	3,260		15,408		1,712		11,212		8,344		108,629
Benefit payments	(368,764)		(388,896)		(427,943)		(449,805)		(497,642)		(537,530)
						_					
Net change in plan fiduciary net position	38,260		50,408		36,712		46,212		44,344		145,629
Plan fiduciary net position - beginning of year	141,174		179,434		229,842		266,554		312,766		357,110
<u> </u>	,	-		_	-,-	_		-		-	
Plan fiduciary net position - end of year (b)\$	179,434	\$_	229,842	\$_	266,554	\$_	312,766	\$	357,110	\$	502,739
Net OPEB liability - ending (a)-(b)\$	18,995,307	\$_	19,781,090	\$_	16,591,523	\$ =	12,774,066	\$	13,631,074	\$	16,535,550
Plan fiduciary net position as a percentage of the											
total OPEB liability	0.94%		1.15%		1.58%		2.39%		2.55%		2.95%
Covered-employee payroll\$	8,249,689	\$	8,249,689	\$	8,497,180	\$	9,527,659	\$	9,813,489	\$	9,723,910
Net OPEB liability as a percentage of											
covered-employee payroll	230.25%		239.78%		195.26%		134.07%		138.90%		170.05%

Note: this schedule is intended to present information for 10 years.

Until a 10-year trend is compiled, information is presented for those years for which information is available.

#### SCHEDULE OF THE TOWN'S CONTRIBUTIONS

#### OTHER POSTEMPLOYMENT BENEFIT PLAN

Year	Actuarially determined contribution	Contributions in relation to the actuarially determined contribution	Contribution deficiency (excess)	Covered- employee payroll	Contributions as a percentage of covered-employee payroll
June 30, 2021\$	1,109,912	\$ (574,530)	\$ 535,382	\$ 9,723,910	5.91%
June 30, 2020	1,219,119	(533,642)	685,477	9,813,489	5.44%
June 30, 2019	1,155,872	(484,805)	671,067	9,527,659	5.09%
June 30, 2018	1,650,114	(462,943)	1,187,171	8,497,180	5.45%
June 30, 2017	1,670,569	(423,896)	1,246,673	8,249,689	5.14%
June 30, 2016	1,634,432	(423,896)	1,210,536	8,249,689	5.14%

Note: this schedule is intended to present information for 10 years.

Until a 10-year trend is compiled, information is presented for those years for which information is available.

## SCHEDULE OF INVESTMENT RETURNS OTHER POSTEMPLOYMENT BENEFIT PLAN

	Annual money-weighted rate of return,	
Year	net of investment expense	
June 30, 2021	29.96%	
June 30, 2020	2.52%	
June 30, 2019	3.95%	
June 30, 2018	5.07%	
June 30, 2017	7.84%	
June 30, 2016	2.31%	

Note: this schedule is intended to present information for 10 years. Until a 10-year trend is compiled, information is presented for those years for which information is available.

#### **NOTE A - BUDGETARY BASIS OF ACCOUNTING**

#### A. Budgetary Information

Municipal Law requires the adoption of a balanced budget that is approved by Town Meeting. The Board of Selectmen prepares the budget for all Town Departments except for School, which is prepared by the School Committee. The budget, is then presented, at Town Meeting, which includes estimates of revenues and other financing sources and recommendations of expenditures and other financing uses. The Town Meeting, which has full authority to amend and/or reject the budget or any line item, adopts the expenditure budget by majority vote.

The appropriated budget is prepared by fund, function, and department. Transfers of appropriations among departments require the approval of Town Meeting. Transfers within departments and between certain categories of expenditures can be made with Board of Selectmen and School Committee approval.

The majority of appropriations are non-continuing which lapse at the end of each year. Others are continuing appropriations for which the governing body has authorized that an unspent balance from a prior year be carried forward and made available for spending in the current year. These carry forwards are included as part of the subsequent year's original budget.

Generally, expenditures may not exceed the legal level of spending (salaries, expenses and capital) authorized for an appropriation account. However, the payment of debt service is statutorily required, regardless of whether such amounts are appropriated. Additionally, expenditures for disasters, natural or otherwise, and final judgments may exceed the level of spending authorized by two-thirds majority vote of the Board of Selectmen and written approval from the Massachusetts Department of Revenue.

An annual budget is adopted for the general fund in conformity with the guidelines described above. The original 2021 approved budget authorized approximately \$26.4 million in appropriations and other amounts to be raised. Included in this amount were carryforwards from prior years. During 2021, \$180,000 of supplemental appropriations were approved by Town Meeting increasing the final budget.

The Town Accountant has the responsibility to ensure that budgetary control is maintained. Budgetary control is exercised through the accounting system.

#### B. Budgetary - GAAP Reconciliation

For budgetary financial reporting purposes, the Uniform Municipal Accounting System basis of accounting (established by the Commonwealth of Massachusetts) is followed, which differs from the GAAP basis of accounting.

A reconciliation of budgetary-basis to GAAP-basis results for the general fund for the year ended June 30, 2021, is presented below:

Net change in fund balance - budgetary basis	\$	1,019,478
Perspective differences:  Activity of the stabilization fund recorded in the		
general fund for GAAP		8,537
Basis of accounting differences:		
Net change in recording 60-day receipts accrual		(151,341)
Recognition of revenue for on-behalf payments		1,705,105
Recognition of expenditures for on-behalf payments	_	(1,705,105)
Net change in fund balance - GAAP basis	\$_	876,674

#### **NOTE B - PENSION PLAN**

#### Pension Plan Schedules

#### A. Schedule of the Town's Proportionate Share of the Net Pension Liability

The Schedule of the Town's Proportionate Share of the Net Pension Liability details the allocated percentage of the net pension liability (asset), the proportionate share of the net pension liability, and the covered employee payroll. It also demonstrates the net position as a percentage of the pension liability and the net pension liability as a percentage of covered payroll.

#### B. Schedule of Town's Contributions

Governmental employers are required to pay an annual appropriation as established by PERAC. The appropriation includes the amounts to pay the pension portion of each member's retirement allowance, an amount to amortize the actuarially determined unfunded liability to zero in accordance with the System's funding schedule, and additional appropriations in accordance with adopted early retirement incentive programs. The appropriations are payable on July 1 and January 1. The Town may choose to pay the entire appropriation in July at a discounted rate. Accordingly, actual contributions may be less than the "total appropriation". The pension fund appropriation is allocated to the Town based on covered payroll.

#### C. Schedule of the Special Funding Amounts of the Net Pension Liabilities

The Commonwealth of Massachusetts is a nonemployer contributor and is required by statute to make all actuarially determined employer contributions on behalf of the member employers which creates a special funding situation. Since the Town does not contribute directly to MTRS, there is no net pension liability to recognize. This schedule discloses the Commonwealth's 100% share of the collective net pension liability that is associated with the Town; the portion of the collective pension expense as both a revenue and pension expense recognized by the Town; and the Plan's fiduciary net position as a percentage of the total liability.

D. Changes in Assumptions:

None.

E. Changes in Plan Provisions:

None.

#### NOTE C - OTHER POSTEMPLOYMENT BENEFITS

The Town administers a single-employer defined benefit healthcare Plan. The Plan provides lifetime healthcare and prescription drug coverage for eligible retirees and their spouses through the Town's health insurance plan, which covers both active and retired members.

#### The Other Postemployment Benefit Plan

A. The Schedule of Changes in the Town's Net Other Postemployment Benefit Liability and Related Ratios

The Schedule of Changes in the Town's Net Other Postemployment Benefit Liability and Related Ratios presents multi-year trend information on changes in the Plan's total OPEB liability, changes in the Plan's net position, and ending net OPEB liability. It also demonstrates the Plan's net position as a percentage of the total liability and the Plan's net other postemployment benefit liability as a percentage of covered employee payroll.

#### B. Schedule of the Town's Contributions

The Schedule of the Town's Contributions includes the Town's annual required contribution to the Plan, along with the contribution made in relation to the actuarially determined contribution and the covered employee payroll. The Town is not required to fully fund this contribution. It also demonstrates the contributions as a percentage of covered payroll. Actuarially contribution rates are calculated as of June 30, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates are as follows:

Valuation date..... July 1, 2020 Actuarial cost method..... Individual Entry Age Normal Asset valuation method..... Market Value of Assets as of the Measurement Date, June 30, Investment rate of return............ 6.16%, net of OPEB plan investment expense, including inflation. 20-Year High Grade Index - SAPIHG). Mortality rates: Pre-Retirement Mortality..... General: RP-2014 Mortality Table for Blue Collar Employees projected generationally with scale MP-2016 for males and females. Teacher: RP-2014 Mortality Table for White Collar Employees projected generationally with scale MP-2016 for males and females General: RP-2014 Mortality Table for Blue Collar Healthy Post-Retirement Mortality..... Annuitants projected generationally with scale MP-2016 for males and females. Teacher: RP-2014 Mortality Table for White Collar Healthy Annuitants projected generationally with scale MP-2016 for males and females. General: RP-2014 Mortality Table for Blue Collar Healthy Disabled Mortality..... Annuitants projected generationally with scale MP-2016 for males and females, set forward one year. Teacher: RP-2014 Mortality Table for White Collar Healthy Annuitants projected generationally with scale MP-2016 for males and females

#### C. Schedule of Investment Returns

The Schedule of Investment Return includes the money-weighted investment return on the Plan's other postemployment assets, net of investment expense.

#### D. Changes of Assumptions

- The assumption for morbidity or age-related costs of medical care was updated.
- The Getzen model for future healthcare cost increases was adopted.

#### E. Changes in Provisions

None.