TOWN OF HALIFAX, MASSACHUSETTS
BASIC FINANCIAL STATEMENTS AND
MANAGEMENT'S DISCUSSION AND ANALYSIS
WITH INDEPENDENT AUDITOR'S REPORT
FOR THE YEAR ENDED JUNE 30, 2006

# TOWN OF HALIFAX, MASSACHUSETTS BASIC FINANCIAL STATEMENTS AND MANAGEMENT'S DISCUSSION AND ANALYSIS FOR THE YEAR ENDED JUNE 30, 2006

## TABLE OF CONTENTS

Independent Audit	or's Report on:
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Basic Financial Statements Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance	i
with Government Auditing Standards	ii
Management's Discussion and Analysis	iii
Basic Financial Statements	
Government-wide Financial Statements	
Statement of Net Assets	1
Statement of Activities	2
Fund Financial Statements	
Balance Sheet – Governmental Funds	2
Statement of Revenues, Expenditures and Changes in Fund Balance -	3
Governmental Funds	
Reconciliation of Statement of Revenues, Expenditures and Changes in	4
Fund Balances – Governmental Funds to Statement of Activities	5
Statement of Revenues, Expenditures, and Changes in Fund Balance –	3
Budgetary Basis – General Fund – Budget and Actual	6
Statement of Revenues, Expenditures, and Changes in Fund Balance –	U
Budgetary Basis – Solid Waste Fund – Budget and Actual	7
Statement of Net Assets – Proprietary Funds	8
Statement of Revenues, Expenses, and Changes in Fund Net Assets -	O
Proprietary Funds	9
Statement of Cash Flows – Proprietary Funds	10
Statement of Net Assets – Fiduciary Funds	11
Statement of Changes in Net Assets - Fiduciary funds	12
Notes to Financial Statements	13

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#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Board of Selectmen Town of Halifax, Massachusetts

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Halifax, Massachusetts, as of and for the year ended June 30, 2006, which collectively comprise the Town's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Town of Halifax, Massachusetts' management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Halifax, Massachusetts as of June 30, 2006, and the respective changes in financial position and cash flows, where applicable, thereof and respective budgetary comparison for the General Fund and Major Special Revenue Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated September 12, 2006, on our consideration of Town of Halifax, Massachusetts' internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Management's discussion and analysis, on the accompanying pages, is not a required part of the basic financial statements but is supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Therenin, Lynch, Bionrome, LLP

September 12, 2006

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# REPORT ON INTERNAL CONTROL OVER FINACIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Board of Selectmen Town of Halifax, Massachusetts

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Halifax, Massachusetts as of and for the year ended June 30, 2006, which collectively comprise the Town of Halifax, Massachusetts' basic financial statements and have issued our report thereon dated September 12, 2006. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Town of Halifax, Massachusetts' internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

## Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Town of Halifax, Massachusetts' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

However, we noted certain matters that we reported to management of the Town of Halifax, Massachusetts in a separate letter dated September 12, 2006.

This report is intended solely for the information and use of management and Board of Selectmen is not intended to be and should not be used by anyone other than these specified parties.

Therenin, Lynch, Bionvenue, LLP September 12, 2006 MANAGEMENT'S DISCUSSION AND ANALYSIS

Management's Discussion and Analysis
June 30, 2006

As management of the Town of Halifax (the Town), we offer readers of the Town's financial statements this narrative overview and analysis of the financial activities of the Town for the year ended June 30, 2006.

#### Financial Highlights:

- The assets of the Town exceeded its liabilities at the close of the most recent fiscal year by \$13.5 million (net assets). Of this amount, approximately \$4.0 million (unrestricted net assets) may be used to meet the government's ongoing obligations to citizens and creditors.
- The total cost of all Town services for fiscal year 2006 was \$18.2 million.
- As of the end of the current fiscal year, unreserved fund balance for the general fund was \$1,363,058 or approximately 8.7% of general fund expenditures.

#### Overview of the Financial Statements:

This discussion and analysis is intended to serve as an introduction to the Town's basic financial statements. The Town's financial statements are comprised of four components: 1) government-wide financial statements, 2) fund financial statements, 3) budgetary comparison statements, and 4) notes to financial statements.

Government-Wide Financial Statements: The government-wide financial statements are designed to provide readers with a broad overview of the Town's finances, in a manner similar to a private-sector business. The *statement of net assets* presents information on all of the Town's assets and liabilities, with the difference between the two reported as net assets. Over time increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The *statement of activities* presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the Town that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of the Town include general government, public safety, education, public works, health and human services, culture and recreation, and general administrative services. The Town's business-type activities include the water activities.

**Fund financial statements:** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

# TOWN OF HALIFAX, MASSACHUSETTS Management's Discussion and Analysis June 30, 2006

Governmental funds: Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Town maintains several individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund and the Solid Waste Fund, both of which are considered to be major funds. The remaining funds are combined into aggregate funds in this presentation. Individual fund data for each of these non-major governmental funds is available from the Town Accountant's office.

The basic governmental fund financial statements can be found in the accompanying pages of this report.

**Proprietary funds:** The Town of Halifax maintains one proprietary fund. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The Town uses a proprietary fund to account for its water activities.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water operations.

The basic proprietary fund financial statements can be found in the accompanying pages of this report.

**Fiduciary funds:** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the Town's programs.

The basic fiduciary fund financial statements can be found in the accompanying pages of this report.

**Notes to the financial statements:** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements follow the basic financial statements described above.

Management's Discussion and Analysis
June 30, 2006

#### Government-Wide Financial Analysis

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of the Town of Halifax, assets exceeded liabilities by \$11.7 and over \$2 million for the governmental and business-type activities, respectively, at the close of the most recent fiscal year. The following tables demonstrate the net assets of the Town:

	FY 2006	FY 2005	
	Governmental	Governmental	Percent
	<u>Activities</u>	<u>Activities</u>	Change
Current assets	\$ 9,308,527	\$ 8,544,592	8.94%
Capital assets	10,722,476	11,130,417	(3.67)%
Total assets	20,031,003	19,675,009	1.81%
Current liabilities	1,555,176	1,226,646	26.78%
Long-term liabilities	7,016,402	6,898,502	1.71%
Total liabilities	8,571,578	8,125,148	5.49%
Net assets:			
Capital Assets, net of related debt	6,696,674	6,779,214	(1.22)%
Restricted	1,704,516	2,456,365	(30.61)%
Unrestricted	3,058,235	2,314,282	32.15%
Total net assets	<u>\$11,459,425</u>	<u>\$11,549,861</u>	(.78)%

Included within the governmental activity current assets is \$5,533,434 in cash, \$1,960,690 in future year school construction reimbursement grants and \$730,400 in state highway construction grants.

Governmental activity long-term liabilities include \$3.5 million in general obligation bonds, the balance of bonds is classified as current because it is due within fiscal year 2007. In addition, other items included as long-term liabilities are \$2.2 million for landfill closure and monitoring and \$1.3 million for compensated absences.

	FY 2006	FY 2005	
	Business-type	Business-type	Percent
	<b>Activities</b>	<b>Activities</b>	Change
Current assets	\$ 1,056,641	\$ 959,524	10.12%
Capital assets	2,082,407	2,140,002	(2.69)%
Total assets	3,139,048	3,099,526	1.28%
Current liabilities	91,088	93,337	(2.41)%
Long-term liabilities	955,000	1,031,000	(7.37)%
Total liabilities	1,046,088	1,124,337	(6.96)%
Net assets:			
Invested in capital assets, net of			1.60%
related debt	1,107,406	1,090,002	
Unrestricted	985,554	885,187	11.34%
Total net assets	<u>\$ 2,092,960</u>	<u>\$ 1,975,189</u>	5.96%

Business-type activities long-term liabilities include \$900,000 in bonds payable and a \$55,000 liability for compensated absences. Remaining bonds payable of \$75,000 is classified as current because it is due during fiscal year 2007.

Management's Discussion and Analysis
June 30, 2006

The largest portion of the Town's net assets (58%) reflects its investment in capital assets (e.g., land, buildings, machinery, and equipment); less any related debt used to acquire those assets that is still outstanding. The Town uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Town investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the Town's net assets (13%) represents resources that are subject to restrictions placed on how they may be used. The remaining balance of unrestricted net assets (\$4 million) or (29%) may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the Town is able to report positive balances in all categories of net assets.

Governmental activities decreased the Town's net assets by \$90,436 or 1% during fiscal year 2006. Business-type activities increased net assets by \$117,771 or 6%. A summary of revenues and major functional expenditures is presented below.

Key elements of this increase are as follows:

#### Revenues:

- Property taxes represent approximately 58% of the Town's revenue. Property tax growth represents a combination of an annual increase, allowed in the levy under Proposition 2 ½, and new growth. Total Property taxes levied for fiscal year 2006 were within \$15,246 of the maximum allowable levy.
- Operating grants and contributions make up the second largest revenue representing approximately 20% of the Town's revenue. Included in this amount are intergovernmental revenues from the Commonwealth of Massachusetts and the federal government classified as program revenues. These revenue sources decreased from the prior fiscal year due to a drop in distributions and reimbursements from the Commonwealth of Massachusetts.

#### Expenses:

- ♦ Increases in employee wages averaged approximately 2.01%, resulting from negotiated step and general wage increases.
- ♦ Public works expenditures increased by 16.8%.
- ♦ the cost of education services increased by 8.9%, due to negotiated wage settlements, employee health insurance cost increases, special education cost increases, and rising school enrollment.

Management's Discussion and Analysis June 30, 2006

	FY 2006 Governmental Activities	FY 2005 Governmental <u>Activities</u>	Percent <u>Change</u>
Revenues: Charges for services	\$ 1,033,169	\$ 1,043,702	(1.01)% 28.01%
Operating grants and contributions Capital grants and	3,482,063 45,559	2,720,186	(75.71)%
contributions		187,545	
General revenues:			11.050/
Property taxes	10,371,849	9,264,854	11.95%
Excise taxes	893,739	858,061	4.16%
Penalties and interest Grants and contributions not	69,875	66,554	4.99% 9.56%
restricted	1,559,834	1,423,790	
Investment income	32,602	40,415	(19.33)%
Loss on disposal of assets	(3,637)		N/A
Miscellaneous	62,373	71,226	(12.43)%
Total revenues	17,547,426	15,676,333	11.94%
Expenses:			
General government	2,922,452	2,726,021	7.21%
Public safety	2,092,586	1,831,030	14.28%
Education	9,762,159	8,965,450	8.89%
Public works	1,909,524	1,634,841	16.80%
Health and human services	315,198	292,917	7.61%
Culture and recreation	386,911	402,637	(3.91)%
Interest on long-term debt	128,328	151,309	(15.19)%
State and county charges	120,704	118,666	1.72%
Total expenses	17,637,862	16,122,871	9.40%
Change in net assets	\$ (90,436)	\$ (446,538)	79.75%
	FY 2006	FY 2005	
	Business-Type	Business-Type	Percent
	<b>Activities</b>	<b>Activities</b>	Change
Revenues: Charges for services	\$ 703,358	\$ 700,114	0.46%
Operating grants and			100 220/
contributions	4,252	1,421 701,535	199.23%
Total revenues	707,610	701,535	0.87%
Expenses:	500.030	510.000	15 4/0/
Water	589,839	510,869	15.46%
Total expenses	589,839	510,869	15.46%
Change in net assets	<u>\$ 117,771</u>	<u>\$ 190,666</u>	(38.23)%

#### TOWN OF HALIFAX, MASSACHUSETTS Management's Discussion and Analysis June 30, 2006

#### Financial Analysis of the Government's Funds

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds - The focus of the Town's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the Town's governmental funds reported combined ending fund balances of \$4.0 million. Approximately 89% of this total amount (\$3.3 million) constitutes unreserved fund balance, which is available for spending at the government's discretion or as provided for in the terms and conditions of several applicable grant or custodial agreements or for capital projects. The remainder of fund balance is reserved to indicate that it is not available for new spending because it has already been committed to liquidate contracts and purchase orders of the prior period (\$532,012).

The general fund is the chief operating fund of the Town. At the end of the current fiscal year, unreserved fund balance of the general fund was \$1,363,058, while total fund balance reached nearly \$1.9 million. As a measure of the general fund's liquidity, it may be useful to compare both unreserved fund balance and total fund balance to total fund expenditures. General fund unreserved fund balance represents 8.7% of total general fund expenditures, while total fund balance represents 12% of that same amount.

It is essential that governments maintain adequate levels of fund balance to mitigate current and future risks (e.g., revenue shortfalls and unanticipated expenditures) and to ensure stable tax rates. During 2002 the Government Finance Officers Association (GFOA) issued a recommendation that at a minimum, general purpose governments, regardless of size maintain unreserved fund balance in their general fund of no less than five to fifteen percent of regular general fund operating revenues, or no less than one to two months of regular general fund operating expenditures. The Town's general fund unreserved fund balance of 1,363,058 is 8.5% of general fund revenue.

The total general fund balance of the Town increased by \$225,537 during the current fiscal year.

#### General Fund Budgetary Highlights

The Town adopts an annual budget for its general fund and transfer solid waste fund. A budgetary comparison statement has been provided for the general fund and solid waste fund to demonstrate compliance with the budget.

The difference between the original expenditure budget of \$15.80 million and the final amended budget of \$15.76 million can be briefly summarized as follows:

- > \$523,012 is reduced from the original budget figure for continuing appropriations (warrant articles) into future periods.
- > \$563,329 was added to the budget at special Town meetings

Management's Discussion and Analysis
June 30, 2006

#### Capital Asset and Debt Administration

The Town annually prepares a capital budget for the upcoming fiscal year and a five-year Capital Improvement Plan (CIP) that is used as a guide for future capital expenditures.

Capital assets - The Town's investment in capital assets for governmental activities as of June 30, 2006 amounts to \$10.7 million, which is net of accumulated depreciation of \$6.8 million. The investment in capital assets includes land; buildings; improvements; machinery and equipment. Historical infrastructure for the governmental activities has yet to be valued.

The Town's investment in capital assets for business-type activities as of June 30, 2006, amounts to \$2.1 million, which is net of accumulated depreciation of \$573,331. The investment in capital assets includes land; machinery and equipment and infrastructure.

The table below represents a summary of the Town's capital assets, net of accumulated depreciation by category (in thousands):

Capital assets	Government	al Activities	Business-tyj	oe Activities
	2006	2005	<u>2006</u>	2005
Land	S 3,222	\$ 3,221	\$ 645	\$ 645
Construction in Progress	85	85		
Buildings and related				
improvements	6,814	7,118		
Improvements other than				
buildings	107	143		
Equipment, machinery, vehicles	494	563	68	84
Infrastructure			1,369	1,411
	\$ 10,722	<u>\$ 11,130</u>	\$ 2,082	\$ 2,140

The Town's major additions to governmental activities capital assets during 2006 consisted of purchases of vehicles.

**Long-term debt** - At the end of the current fiscal year, the Town had total bonded debt outstanding of \$4,025,802 and \$975,000 million for the governmental and business-type activities, respectively. This is compared to \$4.351 and \$1.05 million, respectively, last year. All debt is a general obligation of the Town.

The Town maintains an A2 rating from Moody's Investor Service.

#### Requests for Information

This financial report is designed to provide a general overview of the Town's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Town of Halifax, Attn: Town Accountant, 499 Plymouth St., Halifax, MA 02338-1338.

**BASIC FINANCIAL STATEMENTS** 

# -TOWN OF HALIFAX, MASSACHUSECTS Statement of Net Assets

June 30, 2006

	P	rima	ry Governmen	nt	
	 overnmental Activities		isiness-type Activities		Totals
ASSETS  Cash and cash equivalents  Receivables, net of allowance for uncollectibles  Capital assets, net of accumulated depreciation	\$ 5,533,434 3,775,093 10,722,476	\$	745,597 311,044 2,082,407	\$	6,279,031 4,086,137 12,804,883
Total assets	\$ 20,031,003	\$	3,139,048	\$	23,170,051
LIABILITIES  Warrants payable Accrued interest payable Notes payable Provision for refund of paid taxes Agency and other payables Noncurrent liabilities Due within one year Due in more than one year	\$ 522,116 6,199 29,900 476,392 169 520,400 7,016,402	\$	75,000 955,000	\$	522,116 22,287 29,900 476,392 169 595,400 7,971,402
Total liabilities	8,571,578		1,046,088		9,617,666
NET ASSETS  Invested in capital assets, net of related debt Restricted Unrestricted	 6,696,674 1,704,516 3,058,235 11,459,425		1,107,406 985,554 2,092,960	***************************************	7,804,080 1,704,516 4,043,789 13,552,385
Total net assets  Total liabilities and net assets	\$ 20,031,003	<u> </u>	3,139,048	\$	23,170,051
I Otal habilities and het assets	 ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	-			

# TOWN OF HALIFAX, MASSACHUSETTS Statement of Activities For the Year Ended June 30, 2006

Net (Expense) Revenue and Changes in Net Assets

Program Revenues

						Operating	Capital		Primary Government	Ħ	
!				Charges for		Grants and	Grants and	Governmental	Business-type		
Functions/Programs		Expenses	- 1	Services	Ö	Contributions	Contributions	Activities	Activities	Totals	als
Primary government Governmental activities								×			
General government	S	2,922,452	69	142,397	<b>∽</b>	29,930	€	\$ (2.750.125)	s e	10 \$	0.750.1751
Public safety		2,092,586		417,082		5,875	45,559		,		1.624.070)
Education		9,762,159		162,559		2,738,714		(988.0989)		s ( )	(6.860.886)
Public works		1,909,524		206,311		404,323		(1,298,890)		(2)	1 298 890)
Health and human services		315,198		55,775		30,112		(229,311)			(229,311)
Culture and recreation		386,911		49,045		19,676		(318,190)		1 0	(318,190)
Interest on long-term debt		128,328				253,433		125,105		<u> </u>	125 105
State and county charges		120,704	1					(120,704)		· =	(120,704)
Total governmental activities		17,637,862		1,033,169		3,482,063	45,559	(13,077,071)		(13,0	(13,077,071)
Business-type activities											
Water	İ	589,839		638,606		64,752			113,519		113.519
Total business-type activities	1	589,839	1 1	638,606		64,752			113,519	.	113,519
Total primary government	S	18,227,701	691	1,671,775	S	3,546,815	\$ 45,559	(13,077,071)	113,519	(12,9)	(12,963,552)
	Ö	General revenues									
		Property taxes and payments in lieu	d payr	nents in lieu				10,371,849		9	10 371 X39
		Excise taxes						893,739		, 5c	893 739
		Penalties and interest on taxes	rest or	ı taxes				69,875			69.875
		Grants and contributions not restricted to specific programs	bution	s not restricted	o speci	fic programs		1,559,834		1.5	1.559.834
		Loss on disposal of capital assets	of cap	ital assets				(3,637)			(3,637)
		Investment income	9					32,602	4.252		30.854
		Miscellaneous						62,373			62,373
		Total general 1	evenu	Total general revenues, special items and transfers	and tr	ansfers		12,986,635	4,252	12,9	12,990,887
	r U	Change in net assets						(90,436)	117,771		27.335
	Š	Net assets - beginning of	g of y	f year				11,549,861	1,975,189	13,5.	13,525,050
	Š	Net assets - end of year	sar					\$ 11,459,425	\$ 2,092,960	\$ 13,5.	13,552,385

Balance Sheet - Governmental Funds June 30, 2006

ACCETE		General <u>Fund</u>	S	olid Waste <u>Fund</u>	Go	Other evernmental Funds	Go	Total vernmental <u>Funds</u>
ASSETS  Cash and cash equivalents	\$	2,807,098	S	706,650	\$	2,019,686	S	5,533,434
Receivables, net	_	3.078,599	_			935,690	_	4,014,289
Total assets	<u>s</u>	5.885.697	\$	706,650	<u>s</u>	2,955,376	<u>S</u>	9,547,723
<u>LIABILITIES</u>							•	522.117
Warrants payable Notes payable	\$		S		\$	29,900	\$	522,116 29,900
Provision for refund of paid taxes Deferred revenue		476,392 3,000,950				935,690		476,392 3,936,640
Agency and other payables		169	_				_	169
Total liabilities		3,999,627				965,590		4,965,217
FUND BALANCES								
Reserved for Encumbrances and continued appropriations		523,012						523,012
Unreserved General Fund		1,363,058						1,363,058
Special revenue funds				706,650		1,882,593		2,589,243
Capital projects funds	_		_			107,193	_	107,193
Total fund balances	_	1.886,070	_	706,650		1,989,786		4.582,506
Total liabilities and fund balances	<u>S</u>	5,885,697	<u>s</u>	706,650	<u>s</u>	2,955,376	<u>s</u>	9,547.723
Amounts reported for governmental activities in the statement of Total fund balances of governmental funds	net	assets are di	ffere	ent because:			S	4,582,506
Capital assets used in governmental activities are not financia	l res	sources						10.722.476
and not reported in funds.  Other long-term assets are not available to pay for current-pe and are deferred in funds.	eriod	expenditure	S					3,936,640
Reporting of assets on a full accrual basis requires an estimat uncollectible accounts.	e for	•						(239,196)
Long-term liabilities are not due and payable in the current point included in funds.	eriod	l and are not						(7,536,802)
Reporting of liabilities on full accrual basis requires associate reported net of subsidies.	ed in	terest be acci	rued	,			_	(6,199)
Net assets of governmental activities							<u>s</u>	11,459,425

#### Statement of Revenues, Expenditures, and Charges in Fund. Balance. Governmental Funds

For the Fiscal Year Ended June 31, 1906

		General	S	olid Waste <u>Fund</u>	Other Governmental <u>Funds</u>	G	Total overnmental <u>Funds</u>
Revenues	c	10 175 252	c		S	S	10,175,353
Property taxes and payments in lieu	S	10,175,353	\$		3	3	853,219
Excise taxes		853,219 163,102			40,325		203,427
Licenses and permits Penalties and interest		65,516			13,708		79,224
Investment income		36,962		32,097	36,465		105,524
Charges for services		197,508		196,211	297,062		690,781
Contributions		197,508		190,211	13,454		13,454
		244,565			15,091		259,656
Departmental and other		,			542,931		4,795,991
Intergovernmental	*****	4,253,060		222.202			
Total revenues		15,989,285		228,308	959,036		17,176,629
Expenditures							
Current:							
General government		2,852,319			57,626		2,909,945
Public safety		1,797,654			47,405		1,845,059
Education		9,139,066			453,454		9,592,520
Public works		647,228		288,566	94,007		1,029,801
Human services		245,995			52,790		298,785
Culture and recreation		281,687			63,029		344,716
State and county assessments		120,704					120,704
Debt service:							
Principal		515,000			6,031		521,031
Interest and other charges		141,306			4,369		145,675
Total expenditures		15,740,959		288,566	778,711		16,808,236
Revenues over (under) expenditures		248,326		(60,258)	180,325		368,393
Other financing sources (uses)							
Transfers in from other funds		170,714		84,859	108,644		364,217
Transfers out to other funds		(193,503)		(8,333)	(162,381)		(364,217)
Bond Proceeds					200,000		200,000
Total other financing sources (uses)		(22,789)		76,526	146,263		200,000
Revenues and other financing sources over		00000		14.046	22/ 500		5/0.202
expenditures and other financing uses		225,537		16,268	326,588		568,393
Fund balance, beginning of year		1,660,533		690,382	1,663,198		4,014,113
Fund balance, end of year	S	1,886,070	\$	706,650	\$ 1,989,786	S	4,582,506

Reconciliation of Statement of Revenues, Expenditures, and Changes in Fund Balances - Covernmental Funds
To Statement of Activities

For the Fiscal Year Ended June 30, 2006

Revenues and other financing sources over (under) expenditures and other financing uses	S	568,393
Governmental funds report capital outlays as expenditures,		
however, the cost of those assets is allocated over their		
estimated useful lives and reported as depreciation expense		
in the Statement of Activities.		108,135
Capital outlays during the fiscal year		(512,439)
Depreciation recorded for the fiscal year		(3,637)
Loss on the disposition of capital assets		(3,037)
Revenues are recognized on the modified accrual basis		
of accounting in the fund financial statements, but are		
recognized on the accrual basis of accounting in the		
government-wide financial statements.		
Net change in deferred revenue		435,541
Net change in allowance for uncollectible accounts		(61,107)
The issuance and repayment of long-term debt are recorded		
as other financing sources or uses in the fund financial		
statements, but have no effect on net assets in the government-		
wide financial statements. Also, governmental funds report		
issuance costs, premiums, discounts and similar items as		
expenditures when paid, whereas these amounts are deferred		
and amortized on a government-wide basis.		
Principal payments on long-term debt		525,400
Bond issuance proceeds		(200,000)
The fund financial statements record interest on long-term debt		
when due and revenue from related subsidies when received.		
The government-wide financial statements report interest on		
long-term debt when incurred and revenue on subsidies when		
earned.		
Net change in accrued interest expense		12,978
Certain liabilities are not funded through the use of current		
financial resources and, therefore, are not reported in the fund		
financial statements, however, these liabilities are reported in		
the government-wide financial statements. The net change		
in these liabilities is reflected as an expense in the Statement		
of Activities. Changes in liabilities are as follows:		
Landfill closure and monitoring liability		(876,700)
Compensated absences		(87,000)
Change in net assets of governmental activities	\$	(90,436)
Change in net assets of governmental activities	-	

Statement of Revenues, Expenditures, and Changes in Fund Salance - Budgetary Basis

General Fund - Budget and Actual For the Fiscal Year Ended June 30, 2006

Revenues		Original Budget		Final Budget		<u>Actual</u>	Fi	iance with nal Budget Positive Negative)
Property taxes	\$	9,796,160	\$	10,248,412	\$	10,292,728	\$	44,316
Excise taxes	J	872,300	Ψ	872,300	J	853,219	Þ	(19,081)
Licenses, fees and permits		169,200		169,200		163,102		(6,098)
Penalties and interest		66,550		66,550		65,516		(1,034)
Investment interest		29,900		29,900		36,962		7,062
Charges for services		325,650		325,650		197,508		(128,142)
Departmental and other		95,300		95,300		244,565		149,265
Intergovernmental		3,691,183		3,691,183		3,775,976		84,793
Total revenues		15,046,243		15,498,495	-	15,629,576		131,081
Expenditures								
General government		2,556,297		2,418,592		2,381,067		37,525
Public safety		1,669,279		2,041,043		1,797,654		243,389
Education		9,230,932		9,180,551		9,139,066		41,485
Public works		1,033,754		773,589		647,228		126,361
Human services		238,597		246,287		245,995		292
Culture and recreation		277,855		289,724		281,687		8,037
State and county assessments		138,657		138,657		120,704		17,953
Debt service		661,307		661,307		656,306		5,001
Total expenditures		15,806,678		15,749,750		15,269,707	-	480,043
Revenues over (under) expenditures		(760,435)		(251,255)		359,869		611,124
Other financing sources (uses)								
Transfers in from other funds		73,697		76,697		176,546		99,849
Transfers out to other funds		(84,859)		(182,104)		(193,503)		(11,399)
Total other financing sources (uses)		(11,162)		(105,407)		(16,957)		88,450
Revenues and other financing sources over								
(under) expenditures and other financing uses		(771,597)		(356,662)		342,912		699,574
Fund balance, beginning of year						1,790,239		
Fund balance, end of year					\$	2,133,151	-	1,790,239
Other budget items								
Free cash appropriations		42,497		129,507				
Overlay surplus appropriations		187,196		208,263				
Carryover encumbrances		541,904		18,892				
Total other budget items		771,597		356,662				
Net budget	\$		\$					

Statement of Revenues, Expenditures, and Changes in Fund Balance - Budgetary Basis
Solid Waste Fund - Budget and Actual
For the Year Ended June 30, 2006

	Original <u>Budget</u>		Final Budget		<u>Actual</u>		ariance with Final Budget Positive (Negative)
Revenues		_		•	106011	•	(17.425)
Charges for services Investment interest	\$ 213,636	\$	213,636	\$	196,211 32,097	\$	(17,425) 32,097
Total revenues	 213,636		213,636		228,308		14,672
Expenditures	-00 ((0		202.662		200.566		4.006
Public works	 292,662		292,662		288,566	_	4,096
Revenues over (under) expenditures	(79,026)		(79,026)		(60,258)	ŀ	18,768
Other financing sources (uses)							
Transfers in from other funds	84,859		84,859		84,859		
Transfers out to other funds	 (5,833)	_	(8,333)		(8,333)	_	
Total other financing sources	 79,026	_	76,526		76,526		
Revenues and other financing sources over (under) expenditures and other financing uses			(2,500)		16,268	\$	18,768
Fund balance, beginning of year					690,382		
Fund balance, end of year				\$	706,650		
Other budget items							
Solid Waste Retained Earnings			2,500				
Total other budget items	 		2,500				
Net budget	\$	\$					

Statement of Net Assets - Proprietary Funis-June 30, 2006

	<u>Business-Type Activi</u> Water <u>Enterprise/Totals</u>		
ASSETS  Cash and cash equivalents  Receivables, net of allowance for uncollectibles	S	745,597 311,044	
Capital assets, net of accumulated depreciation		2,082,407	
Total assets	<u>\$</u>	3,139,048	
LIABILITIES  Accrued interest payable  Noncurrent liabilities:	S	16,088	
Due within one year  Due in more than one year		75,000 955,000	
Total liabilities		1,046,088	
NET ASSETS			
Invested in capital assets, net of related debt Unrestricted		1,107,406 985,554	
Total net assets		2,092,960	
Total liabilities and net assets	<u>S</u>	3,139,048	

Statement of Revenues, Expenses, and Changes in Fund Net Assets - Proprietary Funds
For the Year Ended June 30, 2006

	Business-Type Activities Water Enterprise/Totals			
Operating revenues	S	638,606		
Charges for service	3	33,228		
Departmental and other		33,220		
Total operating revenues		671,834		
Operating expenses				
Salaries, wages and employee benefits		243,984		
Expenses		191,801		
Capital outlay		52,957		
Depreciation and amortization		57,596		
Total operating expenses		546,338		
Operating income		125,496		
Non operating revenues (expenses)				
Investment income		4,252		
Other income		31,524		
Interest expense		(43,501)		
Total non operating revenue (expenses), net		(7,725)		
Change in net assets		117,771		
Net assets at beginning of year		1,975,189		
Net assets at end of year	<u>S</u>	2,092,960		

#### TOWN OF HALIFAX, MASSACHUSETTS Statement of Cash Flows - Proprietary Funds For the Mean Ended June 30, 2006

	Business-Type Activities Water Enterprise/Totals
Cash flows from operating activities  Receipts from customers and users Payments to vendors Payments to employees, including fringe benefits Payments for interfund services used	\$ 695,600 (238,925) (244,985) (5,833)
Net cash provided by operating activities	205,857
Cash flows from noncapital financing activities Water tower lease Net cash provided by financing activities	31,524 31,524
Cash flows from capital and related financing activities  Principal payments on bonds and notes Interest expense  Net cash used for capital and related financing activities	(75,000) (45,750) (120,750)
Cash flows from investing activities Investment income Net cash provided by investing activities	4,252 4,252
Net change in cash and cash equivalents Cash and cash equivalents at beginning of year Cash and cash equivalents at end of year	120,883 624,714 \$ 745,597
Reconciliation of operating income to net cash provided by operating activities  Operating income  Adjustments to reconcile operating income to net cash provided by operating activities:	\$ 125,496
Depreciation and amortization Changes in assets and liabilities: User fees receivable, net of allowance for collectibles	57,596 23,765
Accrued compensated absences	(1,000)
Total adjustments	80,361
Net cash provided by operating activities	\$ 205,857

# TOWN OF HALIFAX, MASSACHUSETTS Statement of Net Assets - Fiduciary Funds June 30, 2006

	Private Purpose Trust Funds		Agency Accounts		
ASSETS  Cash and cash equivalents	\$	7,205	\$	35,665	
Total assets	\$	7,205	\$	35,665	
LIABILITIES Accounts payable and other current liabilities	\$		\$	35,665	
Total liabilities				35,665	
NET ASSETS Held in trust		7,205			
Total liabilities and net assets	\$	7,205	\$	35,665	

# TOWN OF HALIFAX, MASSACHUSETTS Statement of Changes in Net Assets - Fiduciary Funds For the Year Ended June 30, 2006

	Private Purpose
Additions: Interest and dividends	<b>\$</b> 189
Change in net assets Net assets at beginning of year	189 7,016
Net assets at end of year	\$ 7,205



# TOWN OF HALIFAX, MASSACHUSETTS Notes to Financial Statements June 30, 2006

#### Note 1. Organization and Reporting Entity

#### A. Organization

The Town of Halifax, Massachusetts (the "Town"), was incorporated in 1734. The Town operates under a Town Meeting form of government. The Town's major operations include education, police and fire protection, parks, library and recreation, public works and general administrative services. In addition, the Town owns and operates a water system, and a recycling facility.

#### B. Reporting Entity

#### General

The accompanying financial statements present the Town of Halifax (the primary government) and its component units. Component units are included in the reporting entity if their operational and financial relationships with the Town are significant. Pursuant to these criteria, the Town of Halifax did not identify any component units requiring inclusion in the accompanying financial statements.

#### Joint Ventures

The Town has entered into joint ventures with other municipalities to pool resources and share the costs, risks, and rewards of providing goods or services to venture participants directly, or for the benefit of the general public or specific recipients. The following is a list of the Town's joint ventures, their purpose, and the annual assessment paid by the Town. Financial statements may be obtained from each the joint ventures by contacting each of them directly. The Town does not have an equity interest in the joint venture.

Joint venture and address	Purpose	FY 2006 Assessment
Silver Lake Regional School District 130 Pembroke Street, Kingston, MA	To provide secondary education	\$ 3,655,609

The Silver Lake Regional School District (the District) is governed by an elected School Committee. The Town is indirectly liable for debt and other expenditures of the District and is assessed annually for its share of the operating and capital costs.

#### Related Organizations

Board members for the Halifax Housing Authority are elected by Town voters; and the Housing Authority is a separate legal entity accountable to the Commonwealth of Massachusetts.

Notes to Financial Statements
June 30, 2006

## Note 2. Summary of Significant Accounting Policies

#### A. Basis of Presentation

The Town's financial statements are prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). Governments are also required to follow the pronouncements of the Financial Accounting Standards Board (FASB) issued through November 30, 1989 (when applicable) that do not conflict with or contradict GASB pronouncements. Although the Town has the option to apply FASB pronouncements issued after that date to its business-type activities and enterprise funds, the Town has chosen not to do so. The more significant accounting policies established in GAAP and used by the Town are discussed below.

The Town's basic financial statements include both government-wide (reporting the Town as a whole) and fund financial statements (reporting the Town's funds). Both the government-wide and fund financial statements categorize primary activities as either governmental or business type. The Town's education, police and fire protection, parks, library and recreation, public works, schools, and general administrative services are classified as governmental activities. The Town's water operations are classified as business-type activities.

#### Government-wide Statements

In the government-wide Statement of Net Assets, both the governmental and business-type activities columns are presented on a consolidated basis by column and are reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The Town's net assets are reported in three parts—invested in capital assets (net of related debt); restricted net assets, and unrestricted net assets. The Town first utilizes restricted resources to finance qualifying activities.

The government-wide Statement of Activities reports both the gross and net cost of each of the Town's functions and business-type activities. Gross expenses (including depreciation) are reduced on the Statement of Activities by related program revenues, operating and capital grants. Program revenues must be directly associated with the function or a business-type activity. Operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants.

The net costs (by function or business-type activity) are normally covered by general revenue.

Certain costs, such as pension benefits, property, liability and health insurance, state assessments, among others are not allocated among the Town's functions and are included in general government expenses in the Statement of Activities.

The government-wide focus is more on the sustainability of the Town as an entity and the change in the Town's net assets resulting from the current year's activities.

Notes to Financial Statements

June 30, 2006

#### Fund Financial Statements

The financial transactions of the Town are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets, liabilities, reserves, fund equity, revenues and expenditures/expenses. The various funds are reported by generic classification within the financial statements.

The following fund types are used by the Town:

#### Governmental Funds:

The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the Town:

- General fund is the general operating fund of the Town. It is used to account for all financial resources except those required to be accounted for in another fund.
- <u>Special revenue funds</u> are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes.
- <u>Debt service funds</u> are used to account for the accumulation of funds for the periodic payment of principal and interest on general long-term debt. Currently, the Town does not utilize a debt service fund.
- <u>Capital projects funds</u> are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by business-type/proprietary funds).
- <u>Permanent funds</u> are used to account for financial resources that are legally restricted to the extent that only earnings, not principal, may be used for purposes that support the governmental programs.

#### Proprietary Funds:

The focus of proprietary fund measurement is upon determination of operating income, changes in net assets, financial position, and cash flows. The generally accepted accounting principles applicable are those similar to businesses in the private sector. The following is a description of the proprietary funds of the Town:

- Enterprise funds are required to be used to account for operations for which a fee is charged to external users for goods or services and the activity is financed with debt that is solely secured by a pledge of the net revenues, has third party requirements that the cost of providing services, including capital costs, be recovered with fees and charges or establishes fees and charges based on a pricing policy designed to recover similar costs.
- <u>Internal service funds</u> are used to account for the financing of goods or services provided by an activity to other departments, funds or component units of the Town on a cost-reimbursement basis. Currently, the Town does not utilize internal service funds.

Notes to Financial Statements
June 30, 2006

#### Fiduciary Funds:

Fiduciary funds are used to report assets held in a trustee or agency capacity for others and therefore are not available to support Town programs. The reporting focus is on net assets and changes in net assets and is reported using accounting principles similar to proprietary funds. The following is a description of the fiduciary funds of the Town:

- Private purpose trust funds account for resources legally held in trust for the benefit of persons and organizations other than the Town. Since these funds cannot be used for providing Town services, they are excluded from the Town's government-wide financial statements.
- Agency funds are used to hold funds on behalf of parties other than the Town, including federal and state agencies and public school student activities. Agency funds are custodial in nature and do not involve measurement of results of operations.

The emphasis in fund financial statements is on the major funds in either the governmental or business-type activities categories. Nonmajor funds by category are summarized into a single column. GASBS No. 34 sets forth minimum criteria (percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category or the governmental and enterprise combined) for the determination of major funds. The Town may electively add funds, as major funds, which have specific community focus. The nonmajor funds are combined in a column in the fund financial statements.

The Town's fiduciary funds are presented in the fiduciary fund financial statements by type (private purpose and agency). Since by definition these assets are being held for the benefit of a third party (other local governments, private parties, etc.) and cannot be used to address activities or obligations of the government, these funds are not incorporated into the government-wide statements.

# B. Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., measurement and available). Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to pay liabilities of the current period. Expenditures are recorded when the related fund liability is incurred, except for unmatured interest on general long-term debt which is recognized when due, and certain compensated absences, claims and judgments which are recognized when the obligations are expected to be liquidated with current expendable available resources.

Real estate and property tax revenues are considered available if they are collected within 60 days after fiscal year end. Investment income is susceptible to accrual. Other receipts and tax revenues become measurable and available when the cash is received and are recognized as revenue at that time.

Notes to Financial Statements
June 30, 2006

Entitlements and shared revenues are recorded at the time of receipt or earlier if the susceptible to accrual criteria is met. Expenditure driven grants recognize revenue when the qualifying expenditures are incurred and all other grant requirements are met.

#### C. Cash and Investments

For the purpose of the Statement of Net Assets, "cash and cash equivalents" include all demand, savings accounts, and certificates of deposits of the Town. For the purpose of the proprietary fund Statement of Cash Flows, "cash and cash equivalents" include all demand and savings accounts, and certificates of deposit or short-term investments with an original maturity of three months or less.

Investments are carried at fair value except for short-term U.S. Treasury obligations with a remaining maturity at the time of purchase of one year or less. Those investments are reported at amortized cost. Fair value is based on quoted market price. Additional cash and investment disclosures are presented in these Notes.

#### D. Interfund Receivables and Payables

During the course of operations, numerous transactions occur between individual funds that may result in amounts owed between funds. Those related to goods and services type transactions are classified as "due to and from other funds." Short-term interfund loans are reported as "interfund receivables and payables." Long-term interfund loans (noncurrent portion) are reported as "advances from and to other funds." Interfund receivables and payables between funds within governmental activities are eliminated in the Statement of Net Assets.

#### E. Receivables

Receivables consist of all revenues earned at year-end and not yet received, net of an allowance for uncollectible amounts. Allowances for uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable. The Town classifies outstanding personal property taxes and motor vehicle and boat excise three years or more years old as uncollectible for financial reporting purposes. The Town estimates 3% of outstanding water and 50% of ambulance charges within three years old to be uncollectible. Additionally, the Town considers ambulance charges three years or more years old as uncollectible for financial reporting purposes. Outstanding real estate taxes and septic betterments are secured by tax liens, and therefore considered to be fully collectable.

#### F. Capital Assets

The accounting treatment over property, plant, and equipment (fixed assets) depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

#### Government-wide Statements

In the government-wide financial statements, fixed assets are accounted for as capital assets. All fixed a ssets are valued at historical c ost or estimated historical c ost if a ctual is unavailable, except for donated fixed assets, which are recorded at their estimated fair value at the date of donation. Estimated historical cost was used to value the majority of the assets acquired prior to June 30, 2002.

Notes to Financial Statements
June 30, 2006

Governmental funds' infrastructure assets prior to July 1, 2002, are not capitalized. The Town has elected an alternative date provided for under the provisions of GASB No. 34 to implement reporting of governmental funds historical infrastructure assets.

Depreciation of all exhaustible fixed assets is recorded as an allocated expense in the Statement of Activities, with accumulated depreciation reflected in the Statement of Net Assets. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation. The range of estimated useful lives by type of asset is as follows:

>	Buildings	40 years
	Building and land improvements	20 years
	Machinery and Equipment	5 - 10 years
	Infrastructure	50 years

#### Fund Financial Statements

In the fund financial statements, fixed assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Fixed assets used in proprietary fund operations are accounted for the same as in the government-wide statements.

#### G. Long-term Obligations

The accounting treatment of long-term obligations depends on whether the assets are used in governmental fund operations or proprietary fund operations and whether they are reported in the government-wide or fund financial statements.

All long-term obligations to be repaid from governmental and business-type resources are reported as liabilities in the government-wide statements. Long-term obligations consist primarily of notes and bonds payable, accrued compensated absences, and post closure monitoring costs for municipal landfills.

Long-term obligations for governmental funds are not reported as liabilities in the fund financial statements. Debt proceeds are reported as other financing sources and payment of principal and interest reported as expenditures. The accounting for proprietary funds is the same in the fund statements as it is in the government-wide statements.

### H. Compensated Absences

The Town's policies and provisions of bargaining unit contracts regarding vacation and sick time permit employees to accumulate earned but unused vacation and sick leave. The liability for these compensated absences is recorded as long-term obligations in the government-wide statements. The current portion of this debt is estimated based on historical trends. In the fund financial statements, governmental funds report only the compensated absence liability payable from expendable available financial resources, while the proprietary funds report the liability as it is incurred.

Notes to Financial Statements
June 30, 2006

#### I. Equity Classifications

#### Government-wide Statements

Equity is classified as net assets and displayed in three components:

- Invested in capital assets, net of related debt—Consists of capital assets including restricted capital
  assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds,
  mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or
  improvement of those assets.
- Restricted net assets—Consists of net assets with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.
- Unrestricted net assets—All other net assets that do not meet the definition of "restricted" or "invested in capital assets, net of related debt."

#### Fund Financial Statements

Governmental fund equity is classified as fund balance. Fund balance is further classified as reserved and unreserved, with unreserved further split between designated and undesignated. Permanent fund balances are classified as reserved and are further classified between expendable and non-expendable portions. Proprietary fund equity is classified the same as in the government-wide statements.

#### J. Use of estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results will differ from those estimates.

#### K. Total columns

The total column presented on the government-wide financial statements represents consolidated financial information.

The total column presented on the fund financial statements is presented only to facilitate financial analysis. Data in this column is not the equivalent of consolidated financial information.

Notes to Financial Statements
June 30, 2006

#### Note 3. Stewardship, Compliance and Accountability

#### A. Property tax calendar and limitations

Real and personal property taxes are based on values assessed as of each January 1 and are normally due on the subsequent November 1 and May 1. By law, all taxable property in the Commonwealth must be assessed at 100% of fair cash value. Taxes due and unpaid after the respective due dates are subject to lien, interest and penalties. The Town has an ultimate right to foreclose on property for which taxes have not been paid. Property taxes levied are recorded as receivables in the fiscal year of the levy.

A statewide property tax limitation statute known as "Proposition 2 ½ "limits the property tax levy to an amount equal to 2 ½ % of the value of all taxable property in the Town. A secondary limitation is that no levy in a fiscal year may exceed the preceding year's allowable tax levy by more than 2 ½ %, plus taxes levied on certain property newly added to the tax rolls ("new growth"). Certain Proposition 2 ½ taxing limitations can be overridden by a town-wide referendum vote.

#### B. Budgetary basis of accounting

The Town must establish its property tax rate each year so that the resulting property tax levy will comply with the limits required by Proposition 2 ½ and also constitute that amount which will equal the sum of (a) the aggregate of all annual appropriations for expenditures and transfers, plus (b) provision for the prior fiscal year's deficits, if any, less (c) the aggregate of all non-property tax revenue and transfers projected to be received by the Town, including available surplus funds.

The budgets for all departments and operations of the Town, except that of the public schools, are prepared under the direction of the Board of Selectmen. The School Department budget is prepared under the direction of the School Committee. Original and supplemental appropriations are acted upon by vote of Town Meeting. All general fund and enterprise fund functions are budgeted, the town does not have legally adopted annual budgets for its special revenue funds. Budgets for various special revenue funds utilized to account for specific grant programs are established in accordance with the requirements of the Commonwealth or other grantor agencies.

Budgets are prepared on a basis other than accounting principles generally accepted in the United States of America (GAAP). The "actual" results column of the Statements of Revenues, Expenditures and Changes in Fund Balance – Budgetary Basis, are presented on a "budget basis" to provide a meaningful comparison with the budget. The major differences between the budget and GAAP basis is that all budgeted revenues are recorded when cash is received, except for real estate and personal property taxes, which are recorded as revenues when levied (budget) as opposed to when susceptible to accrual (GAAP). A reconciliation of the budgetary-basis to GAAP-basis results for the General Fund for the fiscal year ended June 30, 2006, is presented below:

As reported on a budgetary basis	Revenues \$ 15,629,576	Expenditures \$ 15,269,707	Sources (Uses) \$ (16,956)
Adjustment of property tax revenues to modified accrual basis State funded teacher's pension Indirect costs of other funds recorded as	(117,376) 477,085	477,085	
operating transfers on budgetary basis, net of interfund charges As reported on a GAAP basis	\$ 15,989,285	(5,833) §15,740,959	$\frac{(5,833)}{\$(22,789)}$

Notes to Financial Statements
June 30, 2006

There are no differences between the budgetary-basis and GAAP-basis results for the Solid Waste Fund for the fiscal year ended June 30, 2006.

#### C. Fund equities

Operations of the various Town funds for the year were funded in accordance with the General Laws of Massachusetts. The Town classifies fund equity in the fund financial statements as either reserved or unreserved fund balance. Unreserved fund balance is further broken down between designated and undesignated.

<u>Fund balance reserved for encumbrances and continued appropriations</u> consists of the budgeted amounts carried over to the next fiscal year for operating costs committed at June 30 and the balance of appropriations for capital expenditures and longer term projects which are continued until completion of the authorized project. Encumbrances outstanding at year-end are reported as a reservation of fund balance and do not constitute expenditures or liabilities.

<u>Fund balance designated for expenditure</u> consists of available funds (free cash) and other available funds from unreserved fund equity appropriated by Town Meeting action to be used in funding next year's operations.

Deficit fund equity consists of the excess of expenditures over appropriations, in the General Fund. Bond Anticipation Note proceeds are not permanent funding and therefore do not represent a funding source for capital projects. Capital Project Fund deficits will occur and will be funded in future years through the issuance of long-term debt.

At June 30, 2006 the Town had the following general fund equities in the fund financial statements:

Reserved for encumbrances and continued appropriations	\$ 523,012
Unreserved:	
Undesignated	651,608
Designated for bond premium	3,755
Designated for expenditure	 707,695
Total unreserved	 1,363,060
Total General Fund Equities	\$ 1,886,070

All other governmental fund balances are reported on the fund basis Balance Sheet as Unreserved Fund Balance, reported in their respective fund types, except for Capital Project Funds, which are reported separately as part of the Unreserved Fund Balance.

#### D. Restricted Net Assets

Certain net assets reported as special revenue funds in the Town's fund basis Balance Sheet including the Town's Stabilization Fund and receipts reserved for appropriation from proceeds of sale of real estate and insurance reimbursements are classified as unrestricted net assets because they are available for appropriation to fund the general operations of the Town.

Notes to Financial Statements
June 30, 2006

Restricted net assets on the government-wide statement of net assets consist of the following:

Capital Project Fund Balances	\$ 107,193
Special Revenue Fund Balances: Solid Waste fund Septic grant/loan programs State aid to highways construction fund Expendable cemetery funds Expendable youth and recreation fund Other special revenue funds	 706,650 384,951 30,706 269,883 114,031 91,102
Total restricted net assets	\$ 1,704,516

## Note 4. Cash, Cash Equivalents and Investments

Massachusetts General Laws, Chapter 44, Section 54 and 55, place certain limitations on cash deposits and investments available to the Town. Authorized deposits include demand deposits, term deposits, and certificates of deposit in trust companies, national banks, savings banks, and certain other financial institutions. Deposits may not exceed certain levels without collateralization of the excess by the financial institution involved. The Town may also invest in securities issued by or unconditionally guaranteed by the U.S. Government or an agency thereof, and having a maturity from date of purchase of one year or less. The Town may also invest in repurchase agreements guaranteed by such government securities with maturity dates of not more than ninety days from date of purchase. The Town may invest in units of the Massachusetts Municipal Depository Trust (MMDT), an external investment pool managed by the Treasurer of the Commonwealth of Massachusetts. C ash deposits a re reported at carrying a mount, which reasonably approximates fair value.

The Town maintains deposits in authorized financial institutions. In the case of deposits, custodial credit risk is the risk that in the event of a bank failure, the Town's deposits may not be returned. The Town does not have a formal deposit policy for custodial credit risk. At June 30, 2006, deposits totaled \$6,527,999. The carrying amounts of these deposits at June 30, 2006 were \$6,321,901. Of the deposit amounts \$3,366,951 was exposed to custodial credit risk at June 30, 2006 because it was uninsured and uncollateralized. The difference between deposit amounts and carrying amounts generally represents outstanding checks and deposits in transit.

The Town does not have a formal investment policy, however, the Town's only investments consist of \$97,375 invested in a money market mutual fund which is classified as a cash equivalent.

#### Note 5. Receivables

The Town reports the aggregate amount of receivables in the accompanying Statement of Net Assets and Balance Sheet. In addition, governmental funds report, on the Balance Sheet, deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. Unearned revenues, if any, are also reported on the Statement of Net Assets.

Notes to Financial Statements
June 30, 2006

The Town includes the following receivables for individual major and non-major governmental funds, and fiduciary funds in the aggregate, including applicable allowances for uncollectible amounts and amounts deferred and unearned:

	Gross	Allowance for	Net	Deferred
Receivable type	Amount	Uncollectible	Amount	Revenue
Real estate and personal property taxes	\$ 324,731	S -	\$ 324,731	\$ 247,082
Tax liens, deferrals and foreclosures	207,612		207,612	207,612
Motor vehicle and boat excise	110,729	3,322	107,407	110,729
Charges for service – ambulance fees	471,748	235,874	235,874	471,748
Septic betterments	198,506		198,506	198,506
Intergovernmental:				
School Building Assistance	1,960,690		1,960,690	1,960,690
Commonwealth highway awards	730,400		730,400	730,400
Commonwealth - other	9,873	_	9,873	9,873
Totals	\$4,014,289	<u>\$ 239,196</u>	\$3,775,093	\$3,936,640

Receivables for the Town's business-type activities consist of the following:

	Gross	Allowance for	Net
Receivable type	Amount	Uncollectible	Amount
Water rates and charges	\$231,744	\$ -	\$ 231,744
Unbilled water rates	89,000		89,000
Allowance for uncollectible	-	( 9,700)	(9,700)
Totals	\$320,744	S(9,700)	\$ 311,044

#### Note 6. Capital Assets

Capital asset activity for the year ended June 30, 2006, was as follows:

	Beginning		_	Ending
	Balances	Increases	<u>Decreases</u>	Balances
Governmental activities				
Capital assets not being depreciated:				
Land	\$ 3,221,681	S -	S -	\$ 3,221,681
Construction in progress	85,646	-	( 85,646)	
Sub-total	3,307,327		( 85,646)	3,221,681
Capital assets being depreciated:				
Buildings and related improvements	12,014,106	12,000		12,026,106
Improvements other than buildings	225,010	19,426	( 34,863)	209,573
Equipment, machinery & vehicles	1,976,619	76,709	( 40,010)	2,013,318
Infrastructure	-	85,646		85,646
Sub-total	14,215,735	193,781	( 74,873)	14,334,643
Less accumulated depreciation:				
Buildings and related improvements	4,896,190	340,705	( 25,125)	5,211,770
Improvements other than buildings	82,740	26,358	( 6,101)	102,997
Equipment, machinery & vehicles	1,413,715	145,376	( 40,010)	1,519,081
Infrastructure	<u> </u>	-		
Sub-total	6,392,645	512,439	(71,236)	6,833,848
Governmental capital assets, net	\$ 11,130,417	\$ (318,658)	<u>\$( 89,283)</u>	\$10,722,476

Notes to Financial Statements
June 30, 2006

	Beginning Balances	Increases	Decreases	Ending Balances
Business-type activities Capital assets not being depreciated: Land Capital assets being depreciated:	\$ 645,000	S -	\$ -	s 645,000
Equipment, machinery & vehicles Infrastructure Sub-total	122,825 1,888,113 2,010,938	<del></del> :		122,825 1,888,113 2,010,938
Less accumulated depreciation: Equipment, machinery & vehicles Infrastructure Sub-total	38,818 477,118 515,936	16,135 41,460 57,595	<u>-</u>	54,953 518,578 573,531
Business-type activities capital assets, net	\$ 2,140,002	<u>\$ (57,595)</u>	<u>s -</u>	<u>\$ 2,082,407</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities: General government Public safety Education Public works Health and human services Culture and recreation  Total depreciation expense – governmental activities	\$ 13,994 209,958 182,258 84,662 12,282 9,285 \$ 512,439
Business-type activities: Water/Total	<u>\$ 57,595</u>

# Note 7. Interfund balances and activity

There are no amounts due to or from governmental funds.

Interfund transfers, for the fiscal year ended June 30, 2006, consisted of the following:

	General Fund	Solid Waste <u>Fund</u>	Other Governmental <u>Funds</u>	Business-type Enterprise <u>Fund</u>
Amounts transferred from Receipts Reserved for Appropriation and Revolving Funds to fund FY 2006 operating budget Transfer boat excise revenue to waterways fund	\$ 62,531 (1,399)	\$ -	\$ (62,531) 1,399	s -
Close out excess special revenue fund balances Transfer to Unemployment Fund Transfer to Stabilization Fund Amounts transferred from other Funds to fund	99,850 (10,000) (97,245)		(99,850) 10,000 97,245	
indirect costs appropriated in general fund General fund subsidy of Solid Waste fund Totals on governmental fund basis	8,333 (84,859) (22,789)	( 8,333 ) 84,859 76,526	(53,737)	
Amounts transferred from Enterprise Funds to fund indirect costs appropriated in general fund Totals on budgetary basis	5,832 \$ (16,957)	<u> </u>	<u> </u>	<u>(5,832</u> ) <u>\$(5,832</u> )

Notes to Financial Statements
June 30, 2006

#### Note 8. Long-term obligations

The following is a summary of changes in long-term obligations for the year ended June 30, 2006:

Purpose	Balance July 1, 2005	Additions	Reductions	Balance June 30, 2006	Current Portion
Governmental activities:  Massachusetts Water Pollution Abatement Trust, Septic Betterment, subsidized interest, matures 2021 Massachusetts Water Pollution Abatement Trust Book Brearen 006	S 166,202	S -	S 10,400	\$ 155,802	\$ 10,400
Abatement Trust, Pool Program, 0%, matures 2025	-	200,000		200,000	10,000
School Refurbishment Refunding Bond, 2.8% - 4.0%, matures 2012 Police Station Construction, 4.0% -	2,700,000	-	380,000	2,320,000	365,000
4.7%, matures 2016	1,485,000	<u> </u>	135,000	1,350,000	135,000
Total bonds payable	4,351,202	200,000	525,400	4,025,802	520,400
Landfill closure and monitoring liability Compensated absences	1,323,300 1,224,000	876,700 87.000		2,200,000 1,311,000	
Total governmental activities noncurrent liabilities	\$6,898,502	\$ 1,163,700	<u>\$ 525,400</u>	<u>\$7,536,802</u>	<u>\$ 520,400</u>
Business-type activities: Water bond, 4.53%, matures 2016	\$ 1,050,000	<u>s -</u>	<u>\$ 75,000</u>	\$ 975,000	<u>\$ 75,000</u>
Total bonds payable	1,050,000		75,000	975,000	75,000
Compensated absences	56,000	-	1,000	55,000	
Total business-type activities noncurrent liabilities	<u>\$ 1,106,000</u>	<u>\$</u>	\$ 76,000	\$ 1,030,000	<u>\$ 75,000</u>

#### Long-term debt

The outstanding Massachusetts Water Pollution Abatement Trust (MWPAT) bonds above are recorded at the gross amount outstanding, as the Town is obligated to repay the full amount outstanding including interest; however, it is anticipated that approximately 33.7 % of the debt service payments relating to the septic bonds will be subsidized by the Commonwealth of Massachusetts via contract payments to MWPAT (and MWPAT available earnings). These payments are recorded as revenue and expenses in the accompanying entity-wide financial statements; however, these payments are not included in the budgetary basis supplementary information because it is not part of the local budget.

The annual requirements to amortize all general obligation bonds and loans outstanding as of June 30, 2006, including interest, are as follows:

	Gov	Governmental Activities			Business-type Activities			
Year Ending								
June 30,	Principal	Interest	Total	<u>Principal</u>	Interest	Total		
2007	\$ 520,400	\$ 134,934	\$ 655,334	\$ 75,000	\$ 42,900	\$ 117,900		
2008	505,400	120,410	625,810	75,000	39,975	114,975		
2009	495,400	105,542	600,942	75,000	36,975	111,975		
2010	485,400	88,132	573,532	75,000	33,900	108,900		
2011 - 2015	1,712,000	196,776	1,908,776	375,000	121,500	496,500		
2016 - 2020	237,000	16,159	253,159	300,000	35,738	335,738		
2021 - 2025	70,202	268	70,470					
Totals	\$4,025,802	\$ 662,221	\$4,688,023	\$ 975,000	\$ 310,988	\$1,285,988		

Notes to Financial Statements une 30, 2006

The Town is subject to a dual level general debt limit—the normal debt limit and the double debt limit. Such limits are equal to 5% and 10%, respectively of the valuation of taxable property in the Town as last equalized by the Commonwealth's Department of Revenue. Debt may be authorized up to the normal debt limit without state approval. Authorizations under the double debt limit, however, require the approval of the Commonwealth. Additionally, there are many categories of general obligation debt that are exempt from the debt limit but are subject to other limitations.

Unissued debt authorizations consist of the following at June 30, 2006:

	Year(s)	
Purpose Landfill Capping	Authorized 2005	<u>Amount</u> \$644,110

The Town pays assessments, which include debt service payments to other local governmental units providing services on behalf of the Town (commonly referred to as overlapping debt.) The Town is indirectly liable, through its assessments to these governments, for this debt. However, the debt is not considered against the Town's debt limits or reported on the Town's Statement of Net Assets. The Town pays assessments to the Silver Lake Regional School District and to Plymouth County that may include indirect debt service payments.

#### Lease obligations

#### A. Operating leases

The Town has entered into a number of operating leases to support governmental activities, some of which are non-cancelable but otherwise are subject to annual appropriation. The annual minimum required lease payments for non-cancelable operating leases are immaterial as of June 30, 2006.

#### B. Capital leases

In accordance with Massachusetts General Laws, the Town may enter into lease agreements for a period not to exceed five years and subject to annual appropriation. The Town does not have any material capital lease obligation outstanding as of June 30, 2006.

# Note 9. Temporary borrowings

Under state law and by authorization of the Board of Selectmen, the Town is authorized to borrow on a temporary (short-term) basis to fund the following:

- Current operating costs prior to the collection of revenues through issuance of tax anticipation notes (TANs),
- Capital project costs incurred prior to obtaining permanent financing through issuance of bond anticipation notes (BANs),
- Federal and state aided capital projects and other program expenditures prior to receiving reimbursement through issuance of federal and state aid anticipation notes (FANs and SANs).

Temporary loans are general obligations of the Town and carry maturity dates that are limited by statute. Interest expenditures for temporary borrowings are accounted for in the General Fund.

Notes to Financial Statements
June 30, 2006

Changes in the Town's short-term debt for the year ended June 30, 2006 are as follows:

Type/ <u>Date Issued</u>	Purpose	Interest <u>Rate</u>	Maturity <u>Date</u>	Balance July 1, 2005	<u>Issu ed</u>	Redeemed	Balance June 30, 2006
BAN, 3/20/06 BAN, not dated	Landfill Closing Septic system	3.9%	9/20/06	S -	\$ 29,900	s -	\$ 29,900
Dr. v, nor dated	remediation	Subsidized	Not dated	200,000		200,000	
Total BANs Payable				\$ 200,000	\$ 29,900	\$ 200,000	<u>\$ 29,900</u>

Proceeds from bond anticipation notes are not considered permanent funding sources; the Town may have deficit fund balances in the Capital Projects Fund. Deficits, if any, will be funded through long-term borrowing.

#### Note 10. Employee Benefits

#### A. Retirement Benefits

#### Plan Description

The Town of Halifax, Massachusetts contributes for eligible employees to the Plymouth County Retirement System (the System), a cost-sharing multiple-employer defined benefit pension plan administered by the Plymouth County Retirement System. The System provides retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. The System is governed by the applicable provisions of Chapter 32 of the Massachusetts General Law (M.G.L.) and other applicable statutes. Oversight is provided by a five member board. The Association issues an annual report which is available to the public and may be obtained by contacting the Commonwealth of Massachusetts, Public Employee Retirement Administration Commission (PERAC), One Ashburton Place, Boston, MA 02108.

#### Funding Policy

Plan members are required to contribute 5-11% of their annual covered salary and the Town is required to contribute at an actuarially determined rate. The Town's current year contribution is \$422,594 which equaled its required contribution for the year. The contribution requirements of plan members and the Town are established and may be amended by M.G.L. The Town's contributions to the System for the years ending June 30, 2005 and 2004 were \$376,452 and \$363,724 respectively, which were equal to the required contributions for each year.

#### B. Compensated Absences

Employees earn vacation and sick leave as they provide services. The cost of vacation and sick leave benefits is recorded as an expenditure of the applicable fund when incurred. Vacation and sick pay accumulates for various groups of employees based upon personnel by-laws and their respective collective bargaining agreements. Accumulated unused sick leave is due to certain employees upon termination of employment and has been recorded as a liability in the accompanying Statement of Net Assets for both governmental and business-type activities.

Notes to Financial Statements
June 30, 2006

#### C. Other Post Employment Benefits

In addition to the pension benefits described above, the Town provides postretirement healthcare benefits to all employees who retire from the Town on or after attaining age 55 with 10 or more years of service. Currently, the Town pays at least 50% of the health and life insurance premiums for approximately 59 retirees and their dependents. The cost of retiree's healthcare benefits is recognized as an expense as premiums are paid. For 2006, those costs totaled approximately \$213,331.

#### Note 11. Landfill Closure and Postclosure Care Costs

State and Federal laws and regulations require the Town to place a final cover on its landfill site and to perform certain maintenance and monitoring functions at the site for thirty years thereafter. The landfill has stopped accepting solid waste and pursuant to a Massachusetts Department of Environmental Protection consent order, the Town will be placing a final cover on its landfill.

As of June 30, 2006, \$ 2,200,000 has been reported on the Town's statement of net assets as an estimated liability for placing a final cover on the landfill and for post-closure monitoring costs of the landfill. Actual costs may change due to the finalizing of regulations with regulatory authorities, changing technology, and inflation.

#### Note 12. Risk Management

The Town is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets; errors and omissions, injuries to employees, unemployment claims and natural disasters. The Town carries commercial insurance for all risk except health insurance and unemployment claims.

The Town belongs to the Plymouth County Health Claims Trust Fund (the Fund), formed pursuant to Massachusetts General Law Chapter 32B to provide employee insurance benefits. Employees and the Town both pay premiums to the Fund based upon a 50% (Town) and 50% (Employee). The Town budgets, annually, in the general fund for its estimated share of contributions. The fund reinsures itself for claims in excess of \$150,000/ per person annually.

The Town is self insured for unemployment compensation. The liability for the unemployment compensation program was not material at June 30, 2006.

#### Note 13. Commitments and Contingencies

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal and state governments. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the Town expects such amounts, if any, to be immaterial.